

## Agenda for a meeting of the Bradford West Area Committee to be held on Wednesday, 5 July 2017 at 6.00 pm in Committee Room 1 - City Hall, Bradford

### Members of the Committee – Councillors

Members: Labour Councillors	Alternate Members: Labour Councillors
Ahmed	Duffy
Akhtar	Arshad Hussain
Amran	Imran Hussain
Azam	Shabir Hussain
Dunbar	Lal
Mohammed	Mullaney
Nazir	Shabbir
Engel	Swallow
Shaheen	Thirkill

### Notes

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

***Decisions on items marked \* are not Executive functions and may not be called in under Paragraph 8.7 of Part 3E of the Constitution.***

**From:**

Parveen Akhtar  
City Solicitor

**To:**

Agenda Contact: Asad Shah, Committee Secretariat, City Hall, Bradford BD1 1HY  
Phone: 01274 432280  
E-Mail: [asad.shah@bradford.gov.uk](mailto:asad.shah@bradford.gov.uk)



## A. PROCEDURAL ITEMS

### 1. ALTERNATE MEMBERS (Standing Order 34)

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

### 2. APPOINTMENT OF CHAIR (Standing Order 35)

To appoint a Chair for the Municipal Year 2017/2018.

### 3. APPOINTMENT OF DEPUTY CHAIR (Standing Order 35)

To appoint a Deputy Chair for the Municipal Year 2017/2018.

### 4. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

*Notes:*

- (1) *Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) *Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) *Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*



- (4) *Officers must disclose interests in accordance with Council Standing Order 44.*

## 5. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Asad Shah - 01274 432280)

## 6. PUBLIC QUESTION TIME

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter this is the responsibility of the Committee.

**Questions must be received in writing by the City Solicitor in Room 112, City Hall, Bradford, BD1 1HY, by mid-day on Monday 3 July 2017.**

(Asad Shah - 01274 432280)

## B. BUSINESS ITEMS

### 7. DUCHY AVENUE, BRADFORD - OBJECTIONS RECEIVED TO PROPOSED TRAFFIC CALMING MEASURES 1 - 10

The report of the Strategic Director, Place (**Document “A”**) considers a petition received following the consultation on the traffic calming proposals for Duchy Avenue, Heaton.

**Recommended –**

- (1) **That the proposal to introduce Thermoplastic road humps on Duchy Avenue be abandoned.**



- (2) That the residents of Duchy Avenue and the surrounding area be consulted on the request for a road closure to prohibit through traffic on Duchy Avenue.
- (3) That the results of the consultation exercise be reported to this committee in September 2017.
- (4) That the request for a one-way system on Duchy Avenue be noted and no further action be taken.
- (5) That the lead petitioner be notified accordingly.

(Environment and Waste Management Overview and Scrutiny Committee)

(Andrew Smith 01274 434674)

**8. PETITION - LUMB LANE BRADFORD**

11 - 16

The report of the Strategic Director, Place (**Document “B”**) considers a petition regarding traffic matters in the Lumb Lane area, in particular relating to parking provision and the potential future development of the former Drummond Mill site.

**Recommended –**

- (1) That members note the contents of the petition in respect of Lumb Lane.
- (2) That the appropriate officers in Planning be informed of the decisions of this committee.
- (3) That the petitioners are informed accordingly.

(Environment and Waste Management Overview and Scrutiny Committee)

(Andrew Smith – 01274 434674)

**9. DEVOLVED BUDGET - SAFER ROADS SCHEMES**

17 - 34

The report of the Strategic Director, Place (**Document “C”**) seeks approval for a programme of Safer Roads Schemes for Bradford West for the 2017/18 financial year.



**Recommended –**

- (1) That the Bradford West Area Committee approves a programme of Casualty Reduction schemes for 2017/18 listed in Appendix 1.**
- (2) That the Bradford West Area Committee approves the proposed programme of Traffic Management schemes for 2017/18 listed in Appendices 2 and 3.**
- (3) That any Traffic Regulation Orders, or any legal procedures linked to the processing of traffic calming measures or pedestrian crossing facilities which are necessary to implement the chosen schemes be approved for processing and advertising subject to the scheme details being agreed with the local Ward Members.**
- (4) That any valid objections to the advertised Traffic Regulation Orders, traffic calming or pedestrian facilities be submitted to this Area Committee for consideration or in the event of there being no valid objections the Traffic Regulation Orders be sealed and implemented and the traffic calming or pedestrian facilities be implemented as advertised.**
- (5) That the list of outstanding requests for measures (Appendices 4 and 5) be reviewed in conjunction with respective ward members.**

(Environment and Waste Management Overview and Scrutiny Committee)

(Andrew Smith 01274 434674)

**10. YOUTH SERVICE - SERVICE CHANGES AND BUDGET 2017-18 35 - 44**

The report of the Strategic Director, Place (**Document “D”**) gives an update on changes to the Youth Service made in response to budget savings and staff re-structure and gives details of the budget for the Youth Service in 2017/18.

**Recommended –**

**The the changes made to the Youth Service as detailed in this report and the budget for the Service for 2017-18 be noted.**

(Children’s Services Overview and Scrutiny Committee)

(Jonathan Hayes – 01535 618008)



**11. ANNUAL UPDATE ON ROAD SAFETY IN BRADFORD WEST**

45 - 56

The report of the Strategic Director, Place (**Document “E”**) seeks to update members on current casualty levels and trends in Bradford West and on the Road Safety education, training and publicity initiatives aimed at reducing these casualties.

**Recommended –**

- (1) That the Bradford West Area Committee notes the information in respect of casualty trends and Road Safety activities in Bradford West.**
- (2) That the Bradford West Area Committee continues to support the evidence based approach to determine Road Safety priorities.**

(Environment and Waste Management Overview and Scrutiny Committee)

(Sue Snoddy – 01274 437409)

**12. NOMINATION TO LIST PROPERTY AS AN ASSET OF COMMUNITY VALUE - 91 SAFFRON DRIVE, ALLERTON, BRADFORD** 57 - 66

The report of the Strategic Director, Corporate Services (**Document “E”**) presents a nomination received by the Council to list an asset known as - 91 Saffron Drive, Allerton, and Bradford as an Asset of Community Value under the Localism Act 2011. This report considers whether the nomination and nominated asset meet the Asset of Community Value criteria set out in the Localism Act and contains a recommendation as to whether or not the nominations should be approved.

**Recommended –**

**That the nomination of the property known as 91 Saffron Drive, Allerton, Bradford as an Asset of Community Value be rejected.**

(Corporate Overview and Scrutiny Committee)

(Stephanie Moore 01274 432256)

**13. GRANTS ADVISORY GROUP**

The Bradford West Area Co-ordinator will report verbally on the setting up of the Grants Advisory Group for the municipal year 2017/18 for the Bradford West Area.

(Corporate Overview and Scrutiny Committee)

(Bhulla Singh- 01274 434854)



**14. DATES OF FUTURE MEETINGS - 2017/18 MUNICIPAL YEAR**

**Recommended –**

**That the future meetings of the Bradford West Area Committee for 2017/2018, be confirmed as follows:**

**Wednesday 20 September 2017**

**Wednesday 25 October 2017**

**Wednesday 29 November 2017**

**Thursday 20 December 2017**

**Wednesday 24 January 2018**

**Wednesday 28 February 2018**

**Wednesday 28 March 2018**

**Wednesday 18 April 2018**

(Asad Shah - 01274 434580)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER



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## **Report of the Strategic Director, Place, to the meeting of Bradford West Area Committee to be held on 5 July 2017**

**A**

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### **Subject:**

**DUCHY AVENUE, BRADFORD - OBJECTIONS RECEIVED TO PROPOSED TRAFFIC CALMING MEASURES**

### **Summary statement:**

**This report considers a petition received following the consultation on the traffic calming proposals for Duchy Avenue, Heaton.**

Ward 12 Heaton

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Steve Hartley  
Strategic Director Place

### **Portfolio:**

**Regeneration, Planning & Transport**

Report Contact: Andrew Smith  
Phone: (01274) 434674  
E-mail: [andrew.smith@bradford.gov.uk](mailto:andrew.smith@bradford.gov.uk)

### **Overview & Scrutiny Area:**

**Environment & Waste Management**



**1.0 SUMMARY**

1.1. This report considers a petition received following the consultation on the traffic calming proposals for Duchy Avenue, Heaton.

**2.0 BACKGROUND**

2.1. At its meeting on the 20 April 2016 this committee approved as part of its Traffic Management Schemes Programme, a scheme to introduce Traffic Calming on Duchy Avenue.

2.2. A scheme was first proposed in 2013, but the residents of Duchy Avenue decided at that time that they did not want traffic calming.

2.3. Since the decision made in 2013 there have been further complaints about speeding traffic. A collision had also occurred due to inappropriate driving. In view of this the proposal for traffic calming was allocated funding from the Safer Roads budget. Details of the proposals are attached as Appendix 1.

2.4. A consultation exercise was carried out with the residents in June 2016 and this resulted in a 49 signature petition objecting to the proposed calming measures. The petitioners are more concerned about the volume of traffic using Duchy Avenue, particularly in the morning and afternoon peak periods and they have requested a closure or a one-way system. A copy of the petition is attached as Appendix 4.

2.5. To help clarify the extents of the traffic issues on Duchy Avenue a survey was undertaken to establish where the traffic originated and how many trips are generated from outside the local area bounded by Heights Lane, Toller Lane and Smith Lane. A location plan is attached as Appendix 2. The survey was carried out on the 5 March 2017 between 7.30 and 9.00 and 15.00 and 18.30. A copy of the full survey is attached as Appendix 3 and a summary of the results is as follows: -

<b>Duchy Avenue 7.30-9am</b>	<b>No. of Trips</b>
Total number of trips	416
Number of trips generated outside the area	223 (54%)
Number of trips generated within the area	193 (46%)
<b>Duchy Avenue 3-6.30pm</b>	
Total number of trips	804
Number of trips generated outside the area	481 (60%)
Number of trips generated within the area	323 (40%)

2.6. The table shows that the majority of trips were generated outside the area and that the afternoon was slightly busier than the morning. In the morning survey period there were 1.8 vehicles per minute and in the afternoon 2.3 vehicles per minute.

- 2.7. A road closure prohibiting through traffic on Duchy Avenue would transfer these vehicles onto other residential streets in the area. One of the most likely routes would be Lynton Drive, which would bring about new problems for these residents and more than likely result in further complaints to the Council.
- 2.8. With regard to the request for a one way system it would probably be unlikely to get a unanimous decision from the residents on the direction of the traffic flow. In the morning the majority of the traffic enters from Heights Lane while in the evening the predominant flow was in the opposite direction. Therefore, whichever flow direction was implemented, only half of the issue would be resolved. Furthermore it is likely that vehicle speeds (and thereby safety concerns) would increase as the opposing flows, which currently limit speeds, would no longer exist. One-way streets also require enforcement by the Police (rather than the Council's wardens) and they may not consider a one-way system on Duchy Avenue to be a priority, therefore leaving it open to abuse.

### **3.0 OTHER CONSIDERATIONS**

- 3.1. The displaced traffic would increase congestion on the main road network and would more than likely lead to delays at the Haworth Road / Toller Lane and Smith Lane / Toller Lane junctions. This could also lead to lengthened bus journey times, particularly in the morning and afternoon peak periods.
- 3.2. Due to the likelihood that the current number of vehicles using Duchy Avenue would be displaced onto other side roads in the area, it is considered that all the residents who could be affected should be consulted on any proposals that would restrict or prohibit traffic on Duchy Avenue.

### **4.0 FINANCIAL & RESOURCE APPRAISAL**

- 4.1. A sum of £10000 has been allocated for traffic calming from the Safer Roads budget. The cost of a point closure would be comparable to that of traffic calming at this location.

### **5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES**

- 5.1. Any measures to restrict vehicular movement on Duchy Avenue would have an adverse impact on other local residential areas.

### **6.0 LEGAL APPRAISAL**

- 6.1. There are no specific issues arising from this report. The course of action proposed is in general accordance with the Councils power as Highway Authority.

### **7.0 OTHER IMPLICATIONS**

#### **7.1. EQUALITY & DIVERSITY**

There are no issues arising from the Council's Equality & Diversity Strategy.

**7.2. SUSTAINABILITY IMPLICATIONS**

There are no significant Sustainability implications arising from this report.

**7.3. GREENHOUSE GAS EMISSIONS IMPACTS**

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

**7.4. COMMUNITY SAFETY IMPLICATIONS**

The introduction of traffic calming measures would reduce vehicle speeds and may discourage an element of through traffic.

**7.5. HUMAN RIGHTS ACT**

None

**7.6. TRADE UNION**

None

**7.7. WARD IMPLICATIONS**

Ward members have been consulted on the advertised proposals.

**7.8. AREA COMMITTEE ACTION PLAN IMPLICATIONS**

None

**8.0 NOT FOR PUBLICATION DOCUMENTS**

None

**9.0 OPTIONS**

- 9.1. That the objections be overruled and the scheme as shown in Appendix 1 be formally advertised however this will more than likely lead to further objections from the residents which will need to be considered at a future meeting of this committee.
- 9.2. That the comments made by the petitioners be noted but that no further action be taken and the scheme be abandoned.
- 9.3. Councillors may propose an alternative course of action.

## **10.0 RECOMMENDATIONS**

That the proposal to introduce Thermoplastic road humps on Duchy Avenue be abandoned.

That the residents of Duchy Avenue and the surrounding area be consulted on the request for a road closure to prohibit through traffic on Duchy Avenue.

That the results of the consultation exercise be reported to this committee in September 2017.

That the request for a one-way system on Duchy Avenue be noted and no further action be taken.

That the lead petitioner be notified accordingly.

## **11.0 APPENDICES**

Appendix 1 – Drawing THCW/103387/CON-1A.

Appendix 2 – Location plan of the survey points.

Appendix 3 – Survey results



Appendix 4 – Duchy Avenue petition (49 signatures)


## **12.0 BACKGROUND DOCUMENTS**

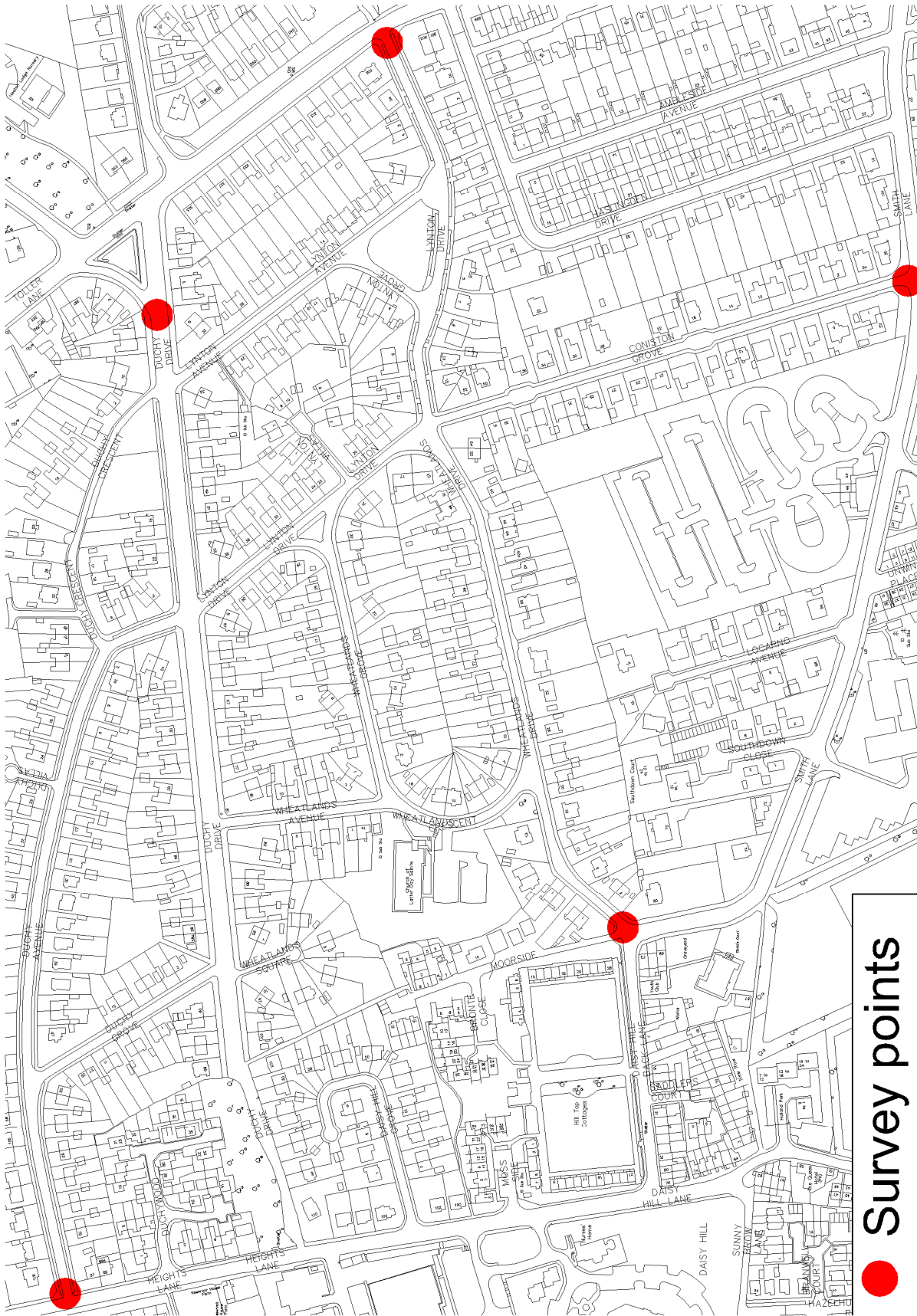
12.1. none



KEY

-  PROPOSED YELLOW THERMOPLASTIC HUMPS
-  PROPOSED HUMPS SIGN

 City of Bradford MDC Department of Regeneration and Culture Strategic Director: Sara Ahmed BSc (Hons)		Project: Transportation and Highways Services Traffic & Highways Unit Jacobs Ltd Jacobs West Bradford BD1 1SR		Project: DUCHY AVENUE, BRADFORD		Drawing Title: CONSULTATION DRAWING	
Date: 05.16	Prepared by: S.J.	Checked by: M.S.	Approved by: S.J.	Date: 05.16	Drawing No.: THCW/103387/CON-1A	Drawing Title: CONSULTATION DRAWING	
Revision: A Original		Date: 05.16		Drawing No.: THCW/103387/CON-1A		Drawing Title: CONSULTATION DRAWING	



**APPENDIX 3**

<b>TOLLER LANE (Duchy's) AREA : ORIGIN - DESTINATION SURVEY 09 MARCH 2017</b>										
<b>7.30am - 9.00am ALL VEHICLES</b>										
<b>IN</b>	<b>VEHICLES ENTERING</b>	<b>OUT AT</b>	<b>WHEATLANDS DRIVE</b>	<b>DUCHY AVENUE</b>	<b>CONISTON GROVE</b>	<b>DUCHY DRIVE</b>	<b>LYNTON DRIVE</b>			<b>MATCHED IN</b>
WHEATLANDS DRIVE	197		7	2	2	66	53			130
DUCHY AVENUE	255		0	7	16	102	18			143
CONISTON GOVE	59		0	13	4	8	1			26
DUCHY DRIVE	268		37	52	24	3	1			117
LYNTON DRIVE	79		14	6	6	5	1			32
<b>TOTAL ENTERING</b>	<b>858</b>									
		<b>MATCHED OUT</b>	<b>58</b>	<b>80</b>	<b>52</b>	<b>184</b>	<b>74</b>			<b>448</b>
		<b>VEHICLES OUT</b>	<b>113</b>	<b>161</b>	<b>137</b>	<b>388</b>	<b>139</b>			<b>938</b>
										<b>TOTAL OUT</b>
<b>TOLLER LANE (Duchy's) AREA : ORIGIN - DESTINATION SURVEY 09 MARCH 2017</b>										
<b>03.00pm - 6.30pm ALL VEHICLES</b>										
<b>IN</b>	<b>VEHICLES ENTERING</b>	<b>OUT AT</b>	<b>WHEATLANDS DRIVE</b>	<b>DUCHY AVENUE</b>	<b>CONISTON GROVE</b>	<b>DUCHY DRIVE</b>	<b>LYNTON DRIVE</b>			<b>MATCHED IN</b>
WHEATLANDS DRIVE	226		10	5	11	68	60			154
DUCHY AVENUE	330		6	17	17	136	11			187
CONISTON GOVE	163		6	18	8	24	15			71
DUCHY DRIVE	856		109	243	25	41	12			430
LYNTON DRIVE	277		95	12	15	9	16			147
<b>TOTAL ENTERING</b>	<b>1852</b>									
		<b>MATCHED OUT</b>	<b>226</b>	<b>295</b>	<b>76</b>	<b>278</b>	<b>114</b>			<b>989</b>
		<b>VEHICLES OUT</b>	<b>328</b>	<b>474</b>	<b>200</b>	<b>506</b>	<b>186</b>			<b>1694</b>
										<b>TOTAL OUT</b>



the residents of Duchy Avenue, are against the introduction of speed bumps on our road. We are and always have been in favour of a closure or the introduction of a one way system to be implemented to reduce the volume of traffic using our road as a 'rat run'/short cut. The issue of speed is a sequence of those using our road as a short cut to get from one end to the other as quickly as possible.

introduction of a one way system or closure will automatically alleviate the issue of speeding vehicles on our road.

NAME (PLEASE PRINT)	ADDRESS	SIGNATURE	DATE	COMMENTS
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**City of Bradford MDC**

[www.bradford.gov.uk](http://www.bradford.gov.uk)

## **Report of the Strategic Director, Place to the meeting of Bradford West Area Committee to be held on 5 July 2017**

**B**

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### **Subject:**

**PETITION – LUMB LANE BRADFORD**

### **Summary statement:**

This report considers a petition regarding traffic matters in the Lumb Lane area, in particular relating to parking provision and the potential future development of the former Drummond Mill site.

**Ward: 19 Manningham**

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Steve Hartley  
Strategic Director Place

### **Portfolio:**

**Regeneration, Planning & Transport**

Report Contact: Andrew Smith  
Principal Engineer  
Phone: (01274) 437645  
E-mail: [andrew.smith@bradford.gov.uk](mailto:andrew.smith@bradford.gov.uk)

### **Overview & Scrutiny Area:**

**Environment and Waste Management**



City of Bradford  
Metropolitan District Council



**1.0 SUMMARY**

1.1. This report considers a petition regarding traffic matters in the Lumb Lane area in particular relating to parking provision and the potential future development of the former Drummond Mill site.

**2.0 BACKGROUND**

2.1. A petition regarding traffic matters on Lumb Lane was considered by full Council on 21 March 2017. At the meeting it was resolved:

*That the petition be referred to the Bradford West Area Committee and the Regeneration and Economy Overview and Scrutiny Committee*

2.2. The petition contains 1663 signatures. A copy of the petition front sheet is attached as Appendix 1. A summary of the points raised by the petitioners and corresponding officer comments is provided below:

		Officer Comments
1	Existing business parking provision in the area is inadequate. Additional parking needs to be created.	We have already sought to maximise on-street parking on the local highway network. The creation of additional off-street parking on 3 <sup>rd</sup> party land would be beyond the scope of budget currently available to the Bradford West Area Committee.
2	Local businesses will suffer unless parking needs are addressed	
3	There are limited parking opportunities for businesses due to other local parking demands	
4	The provision of additional free parking is requested	
5	Lumb Lane needs to be widened for safety reasons and to accommodate additional parking.	Daytime on-street parking on Lumb Lane (near to Bowland Street) was introduced in May 2011. Whilst this does, on occasion, cause local congestion this doesn't result in any significant delays. Furthermore there has been a positive impact in reducing vehicle speeds. The collision rate has reduced by 50% here. (10 collisions in 5 years before, 5 collisions in 6 years after). Notwithstanding this, any significant development of the former Drummond Mill site would include a comprehensive review of the adjacent highway layout.

6	A full local consultation needs to be undertaken before development of the former Drummond Mill occurs.	Any future planning application will incorporate appropriate local consultations.
7	Any planning application must ensure additional parking requirements are met.	The issues raised in this petition have been brought to the attention of appropriate officers in the council's Planning department to ensure that they are given consideration as and when future development proposals emerge.

2.3. A location plan is attached as Appendix 2

### **3.0 OTHER CONSIDERATIONS**

3.1. Local ward members have been sent copies of the petition. Any comments received will be reported verbally to this meeting.

### **4.0 FINANCIAL & RESOURCE APPRAISAL**

4.1. There are no financial or resource implications arising from this report.

### **5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES**

5.1. There are no risks arising from this report.

### **6.0 LEGAL APPRAISAL**

6.1. There are no legal issues arising from this report.

### **7.0 OTHER IMPLICATIONS**

#### **7.1. EQUALITY & DIVERSITY**

Due regard has been given to Section 149 of the Equality Act.

#### **7.2. SUSTAINABILITY IMPLICATIONS**

There are no sustainability implications arising from this report.

#### **7.3. GREENHOUSE GAS EMISSIONS IMPACTS**

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

#### **7.4. COMMUNITY SAFETY IMPLICATIONS**

There are no community safety implications of this report.

**7.5. HUMAN RIGHTS ACT**

None

**7.6. TRADE UNION**

None

**7.7. WARD IMPLICATIONS**

Ward members have been sent copies of the petitions. Any comments received will be reported verbally to this meeting.

**7.8. AREA COMMITTEE ACTION PLAN IMPLICATIONS**

None

**8.0 NOT FOR PUBLICATION DOCUMENTS**

8.1. None

**9.0 OPTIONS**

9.1. Members may propose alternative recommendations on which they will receive appropriate officer advice.

**10.0 RECOMMENDATIONS**

That members note the contents of the petition in respect of Lumb Lane.

That the appropriate officers in Planning be informed of the decisions of this committee.

That the petitioners are informed accordingly.

**11.0 APPENDICES**

11.1. Appendix 1 – Petition

11.2. Appendix 2 – Location Plan

**12.0 BACKGROUND DOCUMENTS**

12.1. None.

Petition to Bradford Council re: - Lumb Lane parking issues

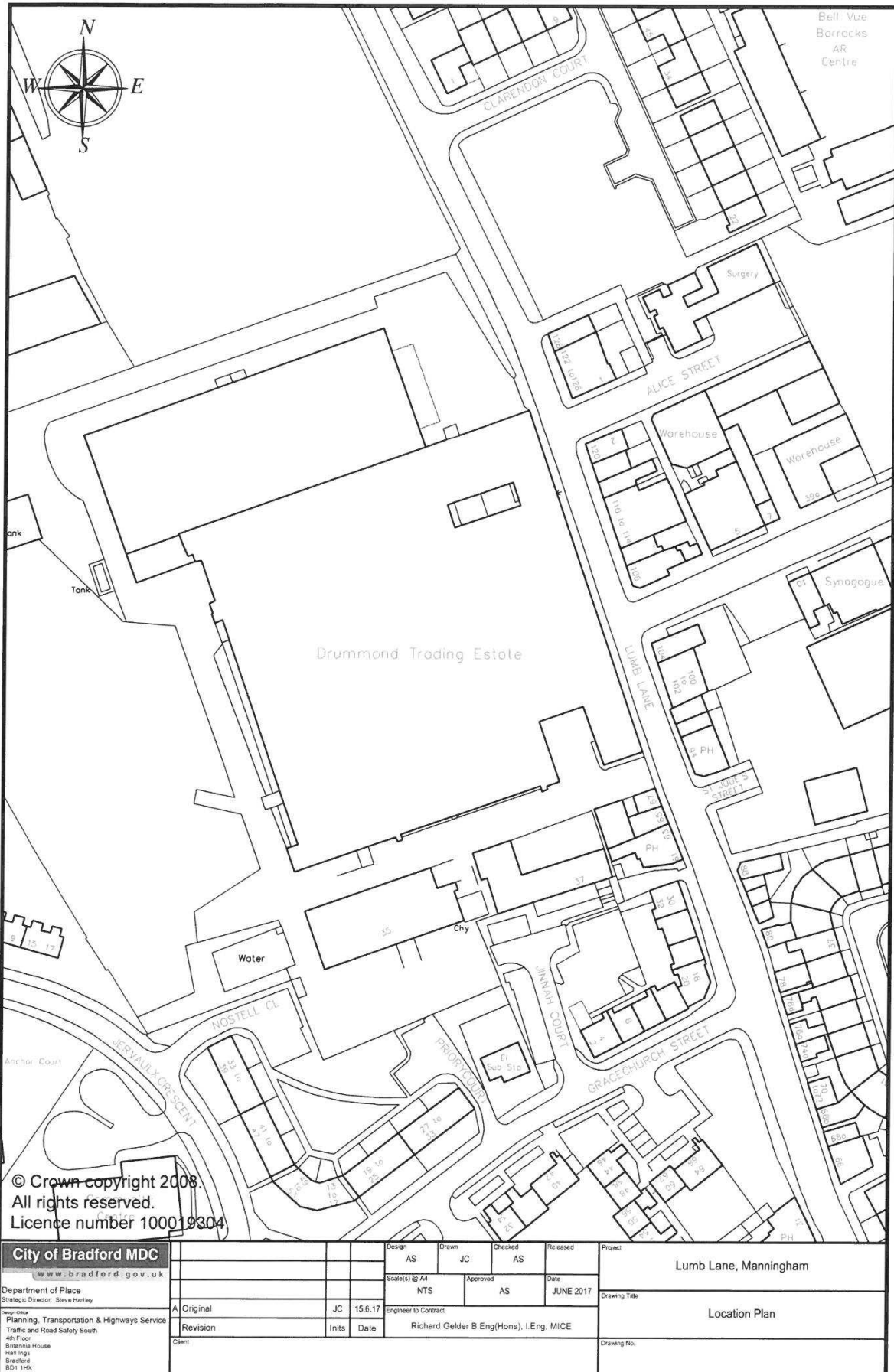
We the undersigned Businesses, Stakeholders and Residence are requesting Bradford City Council to support our concerns regarding lack of parking on Lumb lane and surrounding streets.

Any new proposed development on Drummond Mill site on the opposite side of Lumb lane, gives us all a great opportunity to address the businesses and residential community parking needs and improve and enhance the image of the area (including lighting and environmental improvements) visually.

1. Existing businesses parking provision is inadequate in the area, this needs to be preserved and additional parking needs to be created to reduce existing congestion and improve safety of all stakeholders using Lumb Lane for business and residential usage.
2. The trade on Lumb lane has declined and are suffering financial hardship considerably due to the Drummond Mill fire, unless parking needs are addressed, many businesses will be killed off, and their very existence and survival will be at stake and certainly many jobs are at risk and could be lost.
3. Many businesses have been operating on Lumb lane for over 50 years, many of us are already facing parking issues with local schools, Bradford City football club and community groups operating in the area. There are no parking spaces left for business owners and customers to use, this is restricting business trading on Lumb lane and the regeneration of the area.

Request to be considered for addressing the parking issue on Lumb lane

- Provide new additional free parking space/provision for the local businesses which are most likely to be affected.
- The road needs to be widened for safety, parking needs and the existing two-way road system needs to be preserved and enhanced to ensure its more effective and it enhances the image and survival of the Lumb Lane business community.
- A full neighbourhood consultation needs to take place with the Lumb Lane business and residential community before any new proposal is submitted for the development on the cleared Drummond Mill site so that we can work together to support regeneration and to enhance, and visually improve Lumb lane as a corridor.
- Any planning application to be considered must ensure additional parking requirements are met and section 106 agreement condition is applied to the applicant to support the local community requirements.



<b>City of Bradford MDC</b> <a href="http://www.bradford.gov.uk">www.bradford.gov.uk</a>		Design AS	Drawn JC	Checked AS	Released	Project Lumb Lane, Manningham
Department of Place Strategic Director: Steve Hartley		Scale(s) @ A4 NTS	Approved AS	Date JUNE 2017	Drawing Title Location Plan	
Responsible Planning, Transportation & Highways Service Traffic and Road Safety South 4th Floor Britannia House Hall Ings Bradford BD1 1HQ		A Original Revision	JC Inits	15.6.17 Date	Engineer to Contract Richard Gelder B.Eng(Hons), I.Eng, MICE	
Client						Drawing No.



## **Report of the Strategic Director, Regeneration and Culture to the meeting of Bradford West Area Committee to be held on 5 July 2017**

**C**

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**Subject:**

**DEVOLVED BUDGET - SAFER ROADS SCHEMES**

**Summary statement:**

This report seeks approval for a programme of Safer Roads Schemes for Bradford West for the 2017/18 financial year.

Ward: All Bradford West

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Steve Hartley  
Strategic Director Place

Report Contact: Andrew Smith  
Phone: (01274) 434674  
E-mail: [andrew.smith@bradford.gov.uk](mailto:andrew.smith@bradford.gov.uk)

**Portfolio:**

**Regeneration, Planning & Transport  
Overview & Scrutiny Area:**

**Environment and Waste Management**

## 1.0. SUMMARY

- 1.1. This report seeks approval for a programme of Safer Roads Schemes for Bradford West for the 2017/18 financial year.

## 2.0. BACKGROUND

- 2.1. The West Yorkshire Integrated Transport Authority (ITA) produced the 15-year West Yorkshire Transport Strategy (*My Journey West Yorkshire – Local Transport Plan Strategy 2011-2026*) and detailed 3-year *Implementation Plans* which set out the transport policy and programmes in West Yorkshire. Within the framework of West Yorkshire, this document sets out the transport strategy and aspirations of the Bradford district over the same period.

- 2.2. The 3 main objectives of this Local Transport Plan (LTP) are: -

- **Economy** To improve connectivity to support economic activity and growth in West Yorkshire and the Leeds City Region;
- **Low Carbon** To make substantial progress towards a low carbon, sustainable transport system for West Yorkshire, while recognising transport's contribution to national carbon reduction plans;
- **Quality of Life** To enhance the quality of life of people living in, working in and visiting West Yorkshire

There are a number of targets identified; specific to Safer Roads is a target to reduce the number of people Killed or Seriously Injured (KSI) in road collisions by 50% by 2026. Traffic Management measures aimed at reducing casualties to achieve this target also have a positive impact on the objectives of the LTP by enhancing quality of life and encouraging sustainable transport modes.

- 2.3 In order to maximise casualty reduction an evidence-based approach has been adopted. This prioritises a significant proportion of the budget available for Traffic Management measures to address those sites where it is expected that highways improvements will improve safety and reduce casualties

- 2.4 The funding split is 70% for Casualty Reduction schemes and 30% for locally determined schemes, such as on-street parking management, speeding or other community priorities (where there are perhaps perceived safety issues rather than a history of recorded collisions). The latter proportion of the budget will also need to cover the following scheme types: -

- Disabled Persons Parking Places
- Access improvement schemes (e.g. dropped kerbs etc.)
- Public Transport Infrastructure (e.g. raised kerbs at bus stops, bus build-outs)
- Routes to Schools
- Cycling Initiatives

Budget devolution

- 2.6 The funding and decision making process will continue through the devolved responsibilities of the Area Committee as resolved at the meeting of the Bradford West Area Committee on 21 November 2012. The decision making process should continue to reflect the needs and aspirations of the Local Transport Plan as well as consideration of local priorities.

**3.0. OTHER CONSIDERATIONS**

- 3.1. It is recommended that the Area Committee re-affirms its commitment to progressing Disabled Persons Parking Places and undertaking mobility access improvement works by again including budgets for these within the 2017/18 programme.
- 3.2. It is also suggested that the successful exercise of promoting a constituency-wide Traffic Regulation Order, to include a number of sites where minor amendments to waiting restrictions have been requested, be repeated in 2017/18. (Due to the more extensive processes involved, it would not be feasible to include any more complex schemes or Residents Permit Parking Schemes within the constituency-wide Order).
- 3.3. A significant number of requests that have been previously added to the waiting list for funding have been there for a number of years with no recent renewed requests for action, or have been made by individuals rather than having more widespread community and/or member support or at sites without a proven history of safety issues. In order to assist future prioritisation of funding, it is recommended that the list of outstanding requests for measures (Appendices 4 and 5) be reviewed in conjunction with respective ward members in accordance with this methodology. There is nothing to preclude any of these items being restored to the list if new justification for their inclusion comes to light.

**4.0. FINANCIAL & RESOURCE APPRAISAL**

- 4.1. The total budget for the Bradford district for the 2017/18 financial year is £678,600.
- 4.2. The funding split between the 5 constituencies has been determined based on the 2011 census population figures. (As resolved by Executive at the meeting on 16 April 2013).

Area	Population %
Bradford West	22.0
Bradford South	19.4
Bradford East	21.8
Shipley	18.2
Keighley	18.6

- 4.3 This apportionment results in a total budget of £149,292 for Bradford West, of which £104,504 is for Casualty Reduction schemes and £44,788 is for other community priority schemes.
- 4.4 As a result of the (often) complex consultation and legal processes that Safer Roads schemes involve, it is difficult to manage a single year programme (the current year being a point in case where approval in July only leaves a 9 month window in which to achieve the annual budget spend). The approval of Safer Roads schemes is therefore set to switch to a 3-yr rolling arrangement to allow more effective programming. It is intended to bring a further report to this Area Committee in autumn 2017 with an indicative complete 3 year programme. Subsequent annual reports will then update on schemes progress and recommend programme amendments to reflect any changing priorities
- 4.5 At the 22 October 2014 meeting of this Area Committee it was resolved to allocate £8000 from the Local Transport Schemes budget to progress a match day only Traffic Regulation Order (TRO) following the publication of the new Traffic Signs Regulations and General Directions (TSRGD). The new TSRGD was published in 2016 therefore to comply with the resolution the TRO has been included in the Traffic Management Schemes programme. On the 22 July 2016 this Committee upheld an objection to changes to the parking provision on Nesfield Street and resolved that the number of permit parking spaces on Nesfield Street should be increased and that the remaining proposed spaces be restricted to 1 hour (no return within 1 hour). This would require a new TRO to be prepared and advertised but to optimise the costs it is proposed to include it in the match day only TRO.

## **5.0. RISK MANAGEMENT AND GOVERNANCE ISSUES**

- 5.1. A failure to follow an evidence-based approach and prioritise schemes on the basis of casualty reduction potential would not meet with the overarching aims of the Safer Roads allocation

## **6.0. LEGAL APPRAISAL**

- 6.1. There are no specific issues arising from this report. The course of action proposed is in general accordance with the Councils power as Highway Authority and Traffic Regulation Authority. The Council's commitment to taking into account the needs of all road users, including those with special mobility needs, is referred to in the body of this report.

## **7.0. OTHER IMPLICATIONS**

### **7.1. EQUALITY & DIVERSITY**

The prioritisation process has been undertaken, and approved schemes will be developed, with due regard to Section 149 of the Equality Act 2010.

### **7.2. SUSTAINABILITY IMPLICATIONS**

Improvements to road safety conditions encourage a shift to sustainable transport modes.

**7.3. GREENHOUSE GAS EMISSIONS IMPACTS**

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

**7.4. COMMUNITY SAFETY IMPLICATIONS**

Effective prioritisation of resources to maximise casualty reduction will be beneficial to community safety.

**7.5. HUMAN RIGHTS ACT**

None.

**7.6. TRADE UNION**

None.

**7.7. WARD IMPLICATIONS**

Elected members will be fully consulted on the development of any schemes within their respective wards.

**7.8. AREA COMMITTEE ACTION PLAN IMPLICATIONS**

Safer Roads schemes support the priorities within the Bradford West ward action plans.

**8.0. NOT FOR PUBLICATION DOCUMENTS**

8.1. None.

**9.0. OPTIONS**

9.1. That the Bradford West Area Committee approves the recommended schemes detailed in Appendices 1, 2 and 3 with any substitutions (to the same total budget value) from the reserve lists and/or alternative programme of schemes to those nominated. Any alternative sites suggested for inclusion in Appendix 1 will be subject to justification in terms of Casualty Reduction potential.

**10.0. RECOMMENDATIONS**

10.1. That the Bradford West Area Committee approves a programme of Casualty Reduction schemes for 2017/18 listed in Appendix 1.

10.2. That the Bradford West Area Committee approves the proposed programme of Traffic Management schemes for 2017/18 listed in Appendices 2 and 3.

10.3. That any Traffic Regulation Orders, or any legal procedures linked to the processing of traffic calming measures or pedestrian crossing facilities which are necessary to implement the chosen schemes be approved for processing and advertising subject to the scheme details being agreed with the local Ward Members.

- 10.4. That any valid objections to the advertised Traffic Regulation Orders, traffic calming or pedestrian facilities be submitted to this Area Committee for consideration or in the event of there being no valid objections the Traffic Regulation Orders be sealed and implemented and the traffic calming or pedestrian facilities be implemented as advertised.
- 10.5. That the list of outstanding requests for measures (Appendices 4 and 5) be reviewed in conjunction with respective ward members

#### **11.0. APPENDICES**

- 11.1 Appendix 1 – Bradford West Casualty Reduction Schemes – recommended 2017/18 programme.
- 11.2 Appendix 2 – Bradford West Traffic Management Schemes – recommended 2017/18 programme.
- 11.3 Appendix 3 – List of sites recommended for inclusion in 2017/18 Area-Wide Traffic Regulation Order.
- 11.4 Appendix 4 – List of outstanding requests for Traffic Management Schemes in Bradford West.
- 11.5 Appendix 5 – List of outstanding requests for Traffic Regulation Orders in Bradford West.

#### **12.0. BACKGROUND DOCUMENTS**

- 12.1 Report to the Bradford West Area Committee on 21 November 2012 - *'The transfer of responsibility and budgets to the Bradford West Area Committee for decision making'*
- 12.2 Report to Executive on 16 April 2013 – *'Methodology for allocation of devolved service resources to the five Area Committees'*
- 12.3 ITA Board and Committee minutes on the methodology for the Safer Roads Strand of the Local Transport Plan.

## APPENDIX 1

## Bradford West Casualty Reduction Schemes – recommended 2017/18 programme

Site	Ward	Proposed Scheme	5 year Casualties		Budget Estimate £
			KSI*	Slight	
Horton Grange Road	7	Upgrade existing zebra crossings integrated Lighting column & beacons, junction signs	3	12	25000
Whetley Lane (Thornton Rd to Glenholme Rd)	19, 24	Junction improvement at Fairbank Road additional warning signs & advisory 20mph speed limit passed Whetley Academy school.	2	28	30000
Tetley Street / Sunbridge Road crossroads junction	7	Improve signs and lines at junction amend waiting restrictions	2	10	2500
Haworth Road	12 & 23	Average speed cameras. Advisory 20mph speed limit at Heaton Primary School	4	23	20000 Joint funding with West Yorkshire Camera Partnership
Thornton Road (Vine Terrace West to Olive Grove)	8	One-way Working on Olive Grove and Vine Terrace West to remove turning conflicts at their junctions with Thornton Road. Advisory 20mph speed limit at Crossley Hall School	1	10	10000
Thornton Road Junctions with Girington Road & Whetley Lane	7, 19, 24	Signal control upgrade and right turn filter arrows at junctions	0	25	8000
Westgate & Providence Street junction	7	Pedestrian refuge in Providence Street	2	8	5000
Squire Lane / Lingwood Ave Area**	24	Day time and school time waiting restrictions	0	6	4000

\* KSI - Killed or seriously injured

\*\* Part funding from Traffic Management Schemes programme

**Reserve List**

Site	Ward	Proposed Scheme	5 year casualties		Budget Estimate £
			KSI	Slight	
Great Horton Road / Summerville Road Junction	7	Junction improvement and waiting restrictions	0	10	15000
Whetley Lane / Whetley Hill / Toller Lane***	19	Pedestrian facilities at signal junction	0	11	45000

\*\*\*This junction has been identified for a major junction improvement but no funding or timescale has been set.



## APPENDIX 2

## Bradford West Traffic Management Schemes – recommended 2017/18 programme

Site / Scheme Type	Ward	Proposed Scheme	Budget Estimate £
Elizabeth Street Area	7	Residents Parking	8000
Clayton Lane	8	Carriageway markings	2000
Manningham Lane Area & Nesfield St	19	match day parking and other waiting restrictions	8000
Squire Lane / Lingwood Avenue Area**	24	School time waiting restrictions	5000
Various-Traffic Regulation Order	All	See Appendix 3	10000
Various mobility access	All	Pedestrian Dropped Kerbs	1500
Various – Disabled Persons Parking Places	All	Disabled persons parking places	10000

\*\* Part funding from Casualty Reduction Schemes programme

## Reserve List

Site / Scheme Type	Ward	Proposed Scheme	Budget Estimate £
Avenel Road / Allerton Grange Drive	23	Traffic Calming (Thermoplastic Humps)	8000
Hazelhurst Brow Area	24	Residents Parking	10000
Altar Drive	12	Traffic Calming (Thermoplastic Humps)	3000
Ley Top Lane / Saffron Drive / Grange Road	23	Traffic Calming (Thermoplastic Humps)	6000
Allerton Road / Prune Park	23	Trief Kerbs and new footway	6000
Vine Terrace (West)	8	Traffic Calming (Thermoplastic Humps)	3000
Green End	8	Waiting Restrictions	7000
Frizinghall Station Area	12	Permit Parking	10000

**APPENDIX 3**

**List of sites recommended for inclusion in 2017/18 Area-Wide Traffic Regulation Order.**

<u>WARD / ROAD NAME</u>	<u>REQUEST</u>	<u>FINANCIAL YEAR REQUEST MADE</u>	<u>COMMENTS</u>
<u>CITY</u>			
96 Arncliffe Terrace	DPPP TRO	2016/17	requested by resident
76 Arncliffe Terrace	revoke DPPP outside property	2016/17	
Infirmary Street & Tyson Street	DYL both sides of carriageway	2016/17	request from Mosque and ward member
Horton Grange Rd	extend SYL on North side as far as Ivanhoe Road to allow 2 queues	2016/17	Bradford Resident and road user
Radwell Drive	DYL between Sunrise Cl and Sunrise Ct	2016/17	Resident
Longside Lane Area (Hey St & Smith St)	access issues after TRO implemented review parking places	2016/17	Business request
Ivanhoe Road	SYL to protect access to back Waverley Terr for refuse vehicles place on both sides of Ivanhoe Rd + protect access to back Waverley Avenue one side of Ivanhoe Rd.	2016/17	refuse vehicle unable to access resulting bins being missed Residents also concerned about access issues
Little Horton Green	Extend Disabled Parking Place for 3 vehicles	2016/17	Resident
Hallfield Rd jct houghton place	DYL at radius to protect proposed dropped kerb for mobility access	2016/17	requested by Centre for the Deaf
Radwell Drive	Add residents of Melbourne Ter and Ann Pl to the permit scheme	2016/17	Requested by Cllr Azam and residents
Eldon Place	Increase time limit from 1 hour to 2 hours.	2016/17	Business request
Woodhead Rd entrance to Bk Horton Grange Rd	SYL on both sides of Woodhead Rd to protect access. Place across dropped kerbs	2017/18	Request from resident
Summerville Rd (Gt Horton Rd end)	DYL to protect entrance to back roads both sides of Summerville Rd	2017/18	Request from ward member
Fieldhead Street	DYL to protect entrance to off street parking area	2017/18	Request from local business
Akam Road / Vaughan Street	Amend schedule 2	2017/18	
Canal Road / Mill Street	Amend schedule 2	2017/18	
Princeville Road	Loading bay outside 127 Princeville Street	2017/18	Request from local business
<u>Pakington Street</u>	SYL Mon-Sat 8am-6pm to protect access to garage	2017/18	Requested by ward member
<u>Ellercroft Terrace</u>	Waiting restrictions at junction Ellercroft Rd	2017/18	Request from resident/refuse vehicle access issue
<u>CLAYTON</u>			
Vine Terrace (West)/Shuttleworth Ln	School time waiting restrictions at junction	2016/17	Local ward member
Avenel Rd/Sonning Rd	School time waiting restrictions at junction	2016/17	Resident

Terrington Crest near Bradford Rd	School time waiting restrictions	2016/17	Police
Park Ln & Nursery Rd	Extend DYL	2016/17	Cllr Thirkhill
Thornaby Drive	SYL to protect access to business	2016/17	Business and resident
<u>HEATON</u>			
Alter Drive / Heaton Park Drive junction	DYL short length around radii	2016/17	Cllr Shabbir & Cllr Amran
Toller Ln in bound near Haworth Rd cul de sac	Extend DYL passed pedestrian refuge	2016/17	Cllr Amran + Cllr Nussrat
Highgate, Heaton	Revoke Doctors PPP	2016/17	Surgery moved
<u>MANNINGHAM</u>			
32 Queens Road	DPPP TRO	2016/17	resident
36 Bishop Street	revoke DPPP outside property	2016/17	
16 Leamington street	revoke DPPP outside property	2015/16	Request from resident
28 Bishop Street	DPPP TRO	2016/17	resident
Alice Street	waiting restrictions such as limited waiting	2016/17	Doctors surgery and local business
Wood Place	school time restrictions to protect access to flats and school	2016/17	resident
Mornington Villas	DYL to protect access to the rear of 235 Manningham Lane	2016/17	resident
Queens Road	DYL to protect access to back Queens Rd northern entrance	2016/17	resident
Victor Street / Leamington Street	DYL to protect access to back street and Mosque	2017/18	Ward Member and Mosque
<u>THORNTON AND ALLERTON</u>			
Prescott Terrace	school time restriction at junction with Garforth St	2016/17	Request from resident
West Lane	DYL on bend	2016/17	Request from resident
Ellingham Ct / Market St	double yellow lines at junction & possibly into Ellingham Ct	2016/17	request from resident and Councillor
Chelwood Drive	school time restriction on bend opposite school entrance	2016/17	request from Councillors
Allerton rd jcts with Wellington St, James St, Grape St & Prospect Ter	Waiting restrictions to protect sight lines	2016/17	requested by councillors and residents
Chat Hill / Hughendon Drive	Waiting restrictions to protect sight lines	2016/17	requested by councillors and residents
Cliffe View / Prune Park Ln	Waiting restrictions to protect sight lines	2016/17	request for resident via ward Councillor
Ball Street	Waiting restrictions to protect access to sheltered housing	2017/18	requested by ward councillor
<u>TOLLER</u>			
Daisy Hill Lane	reduce limited waiting to 1hr in permit bay restrict parking where there are no waiting restrictions.		Request by resident who is still having parking problem due to visitors to the maternity unit
314 Kensington Street	DPPP TRO	2016/17	Requested by resident

Durham Terrace	DYL to protect access to back street	2016/17	Request by Councillor
68 Jesmond Avenue	Revoke DPPP outside property	2016/17	
Crow Trees Lane	DYL to protect access to properties also include access to 90	2016/17	requested by resident / care home
Jesmond Avenue	SYL at entrance to back roads	2016/17	Access issues raised by Waste Management bin collections being missed due to refuse vehicle unable to get into these back streets.
Scotchman Road	SYL at entrance to back Jesmond Ave and Back Westfield Road	2016/17	Access issues raised by Waste Management bin collections being missed due to refuse vehicle unable to get into these back streets.
Bridgewater Road / Farfield Terrace	DYL to protect access from Farfield Terrace into Bridgewater Rd	2016/17	Access issues raised by Waste Management bin collections being missed due to refuse vehicle unable to get into Bridgewater Road.
Yew Tree Avenue	extend DYL into side road single yellow line beyond the bend possibly Mon-Fri 9-5 restriction	2016/17	concern about access raised by residents
Back Girlington Road	extend DYL into back street and place restrictions at its jct with Thorn St	2016/17	concern about access raised by residents
Pearson Lane	extend DYL to the right of Hazelhurst Road	2016/17	Concern about sight lines from Hazelhurst Rd being blocked.
Duckworth Ln	extend NLAAT along Duckworth Lane	2016/17	Concern disabled drivers are parking on the DYL and blocking through traffic. Raised by Wardens.
Back Farfield Ter Westfield Rd even side protect access both ends	DYL to protect access for refuse vehicle and residents	2016/17	Westfield Rd & Nearcliffe Rd entrances raised by resident
Back Farfield Ter Westfield Rd behind odd numbers protect access both ends	DYL to protect access for refuse vehicle and residents	2016/17	Nearcliffe Rd & Lilycroft Walk entrances raised by resident
Upper Woodlands Road / Durham Terrace Jct	DYL to protect dropped kerbs	2016/17	Requested by wheelchair user

## APPENDIX 4

## List of outstanding requests for Traffic Management Schemes in Bradford West

<u>WARD / ROAD NAME</u>	<u>REQUEST</u>	<u>YR REC'D</u>	<u>INJURY ACCIDENTS</u>		<u>AVERAGE SPEED</u>	<u>COMMENTS</u>	<u>ESTIMATE</u>
			<u>5 yr TOTAL</u>	<u>CHILDREN</u>			
<u>CITY</u>							
BILTON PLACE	WEEKEND RESIDENTS PARKING	12/13	0	0		PROBLEMS FROM WEDDING VENUE	10,000
CLAREMONT	FOOTWAY BUILDOUT	13/14	0	0		ABUSE OF ONE WAY PROBLEMS FOR BLIND PEOPLE BUT MAY USE CAR PARK	10,000
EDMUND STREET	TRAFFIC CALMING REMOVAL OF BUILDOUT	10/11 09/10	1 0	0 0		CONCERNS OF POLISH CENTRE RAISED AGAIN IN 16/17 CLLR REQUEST	20000 20000
ELLERCROFT TERRACE GREEN LANE AT BACK WINBURG ROAD	ROAD CLOSURE	10/11	0	0		REQUESTED AGAIN IN 16/17	5000
IVANHOE ROAD	REMOVAL OF BUILDOUTS REDUCE GRASS VERGE	13/14 10/11	0 0	0 0		2No BUILDOUT REMOVAL	29,000
ROSLYN PLACE	REMOVAL OF BUILDOUT	10/11 13/14	0 0	0 0		CLLR REQUEST CLLR REQUEST	8000 20,000
ST MARGARETS ROAD (O/S No 129- 135)	ROAD CLOSURE	10/11	3	2		REOPEN ST MARGARETS ROAD AT SWINTON PLACE	20000
ST MARGARETS ROAD / GREAT HORTON ROAD	REMOVAL OF BUILDOUT	13/14	2	1		CLLR REQUEST	15,000
SPENCER ROAD ADJACENT No 2 KIRKHAM RD	PEDESTRIAN CROSSING	10/11	4	1		AT MCMILLAN BDG REQUESTED BY COLLEGE	60000
TRINITY ROAD	TRAFFIC CALMING	10/11	0	0			20000
WARRENTON PLACE AND GREEN LANE	CLOSURE OF THE BACK ROAD AT SIDE OF 56 ROTHESAY TERRACE NORTH	15/16	0	0		RESIDENTS WALL BEING DAMAGED BY VEHICLES USING SIDE ROAD	5000
ROTHESAY TERRACE NORTH AT SIDE OF 56	PERMIT PARKING	15/16	3	1		PETITION 10/11 RECENT ENQUIRY FROM RESIDENT	15000
ELIZABETH STREET AND AREA	UN-SEGREGATED 2 WAY CYCLING	15/16	0	0		CYCLISTS REQUEST AFTER NEW ONE-WAY SYSTEM	7000
LONGSIDE LANE (RICHMOND RD - HEY ST)	REVIEW PARKING DUE TO INCREASE IN RESTAURANTS AND FAST FOOD OUTLETS	15/16	12	1		CLLR ON BEHALF OF LOCAL RESIDENTS FUNDING ALLOCATED 16/17. ST. MARGARETS ROAD PERMIT PARKING REVIEW ON GOING	5000
ST MARGARETS ROAD, TERRACE, PLACE, ALEXANDRA ST., SUMMERSEAT PLACE, RAND ST. & GREAT HORTON RD	BOLLARDS ON CHURCH SIDE OF JUNCTION	15/16	1	0		SCHOOL REQUEST	5000
LITTLE HORTON GREEN	FORMAL PEDESTRIAN FACILITY	15/16	0	0		SCHOOL REQUEST	50000
PARK LANE / LITTLE HORTON LANE JUNCTION							

CLAYTON AND FAIRWEATHERGREEN

THORNTON OLD ROAD	TRAFFIC CALMING	13/14	0	0		RESIDENT REQUEST	30,000
THROXENBY WAY / THORNABY DRIVE	TRAFFIC CALMING	11/12	1	0		PLATFORM AT JUNCTION	30,000
VINE TERRACE (WEST)	TRAFFIC CALMING / SCHOOL TIME TRO	16/17	1	1		TRO AT JUNCTION WITH SHUTTLEWORTH LANE. WARD MEMBER SUPPORTS REQUEST	12,000
CHARTERIS ROAD / THORNTON ROAD JCT	ADDITIONAL BOLLARDS TO CLOSE GAP IN CLOSURE	16/17	0	0		REQUEST FROM NEIGHBOURHOODS POLICING AND RESIDENT	2,500

HEATON

BRIARDALE ROAD	TRAFFIC CALMING	09/10	0	0			40,000
REDBURN ROAD	TRAFFIC CALMING	10/11	0	0			40,000
ROSSEFIELD ROAD	ONE WAY STREET EAST BOUND	14/15	0	0		ONGOING SCHOOL PROBLEM. PROMOTED IN PAST BUT NO AGREEMENT ABOUT DIRECTION OF TRAFFIC.	7,000
LEYLANDS LANE	PED REFUGE AND VATS	15/16				HEATON TOWNSHIP ASSOCIATION PEDESTRIAN REFUGE HAS BEEN CONSTRUCTED. VATS STILL OUTSTANDING.	8,000
BRIARDALE ROAD	ONE WAY STREET	15/16	0	0		RESIDENTS	8,000
ALTAR DRIVE	TRAFFIC CALMING 2No PLATEAUS	15/16	0	0	19	PETITION	20,000
HAWORTH ROAD	PUFFIN CROSSING NEAR HEATON PRIMARY SCHOOL	16/17	0	0	27	RESIDENT	50,000

MANNINGHAM

BACK VICTOR ROAD (REAR 39 - 53)	ROAD CLOSURE	11/12	0	0		BACK ST USE NUISANCE TO RESIDENTS	5,000
CARLISLE TERRACE	RESIDENTS ONLY PARKING	10/11	1	0		ISSUES POST CARLISLE PLACE SCHEME	10,000
MANNINGHAM LANE AREA (PHASE 2)	PARKING REVIEW	10/11				APRIL 11 COMMITTEE. PHASE 1 ONGOING 14/15	20,000
WHITES VIEW	BOLLARDS AT CLOSURE	13/14	0	0		EXISTING CLOSURE BEING DRIVEN OVER	4,000
NORTH AVENUE / CUNLIFFE ROAD	REMOVE BUILDOUT	15/16	0	0		ACCESS FOR SCHOOL BUS	7500
WHITES TERRACE	REMOVAL OF BUILDOUT	15/16	0	0		TO ALLOW DISABLED PARKING SPACE OUTSIDE 27	7500
WHETLEY LN CARLISLE RD JCT	PED FACILITIES	16/17	8	2		BUSY JUNCTION ON OUTER RING ROAD	40,000
THORNTON RD/WHETLEY LN/GIRLINGTON RD JCTS	RIGHT TURN FILTER ARROWS	16/17	29	0		BUSY JUNCTION ON OUTER RING ROAD	40,000
SPRINGCLIFFE	BOLLARDS / RAISED KERB TO PREVENT THROUGH TRAFFIC	17/18	0	0		REQUEST FROM WARD MEMBER	8000
MIDLAND ROAD	TRAFFIC CALMING	17/18	7	2	35	FROM WARD MEMBERS AND LOCAL COMMUNITY	20000

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THORNTON AND ALLERTON

ALDERSCHOLES LANE	TRAFFIC CALMING	11/12	0	0			30,000
ALLERTON GRANGE DRIVE	TRAFFIC CALMING	11/12	0	0		PETITION FURTHER PETITION 16/17	20,000
ALLERTON ROAD / CHAPEL LANE	JUNCTION IMPROVEMENT / MINI ROUNDABOUT	11/12	1	0		TM STUDY. ASSSOC WITH GREENBANK ROAD ONE WAY	75,000
AVENEL ROAD	TRAFFIC CALMING AND 20 MPH SPEED LIMIT	11/12	1	0		LEY TOP PRIMARY SCHOOL, CLLR REQUEST PETITION 16/17	25,000
COTE LANE (ADJACENT Nos.1 + 25/27) - LAND BELONGS TO INCOMMUNITIES	ROAD WIDENING	13/14	0	0		OVERRUNNING VEHS DAMAGING GRASS - LAND SOLD TO INCOMMUNITIES (INFO FROM MJ 1/14)	20,000
FOUNTAIN STREET	ONE WAY AND WAITING RESTRICTIONS	10/11	0	0		FURTHER REQUEST MADE 16/17	10,000
HEADLEY LANE	TRAFFIC CALMING	09/10	1	0			50,000
HILL TOP LANE	TRAFFIC CALMING	11/12	0	0			20,000
LEAVENTHORPE LANE	TRAFFIC CALMING	11/12	0	0	26	THERMOPLASTIC HUMPS DUE TO RESURFACING	10,000
LEY TOP LANE/SAFFRON DRIVE/GRANGE ROAD	TRAFFIC CALMING	13/14	6	1		THERMOPLASTIC HUMPS	30,000
OLD ROAD (SCHOOL GREEN TO THORNTON RD)	TRAFFIC CALMING	13/14	0	0		OLD ROAD (WEST) CALMED 2/06	25,000
PRUNE PARK LANE (STONY LANE TO WILSDEN ROAD)	TRAFFIC CALMING	10/11	5	1			60,000
SPRING HOLES LANE	TRAFFIC CALMING	11/12	2	0			30,000
WILSDEN ROAD AND STONY LANE, SANDY LANE	PEDESTRIAN PHASE AT SIGNALS	09/10	2	0		PART OF TM STUDY PROPOSALS	40,000
WILSDEN ROAD	PEDESTRIAN REFUGE	09/10	0	0		PART OF TM STUDY PROPOSALS. S216 WORKS CARRIED OUT FOR NEW HOUSING DEVELOPMENT	10,000
HILLCREST ROAD	TRIEF KERBING	15/16	0	0		STOP VEHICLES CRASHING IN TO 2 HILLCREST RD	3,000
ALLERTON ROAD	TRIEF KERBING	15/16	2	0		STOP VEHICLES CRASHING IN TO 4 COTE LANE	6,000
THORNTON ROAD (THORNFIELD HALL)	PEDESTRIAN REFUGE	16/17	1	0	28	REQUESTED BY WARD MEMBER	3,000
COTTINGLEY ROAD, SANDY LANE	ZEBRA CROSSING	16/17	0	0	25	REQUEST FROM MEMBERS AND SCHOOL	20,000
<u>TOLLER</u>							
BACK BONN ROAD	ROAD CLOSURE	13/14	0	0		ALLEDGED SPEED ISSUE	5,000
BACK DUCKWORTH LANE (ADJACENT 208 ST LEONARDS ROAD)	ROAD CLOSURE	10/11	0	0		LINK FROM ST LEONARDS TO WASHINGTON ST	5,000
HAZELHURST BROW	REPLACE VERGES WITH LAYBYS	09/10	0	0		RESIDENTS PARKING PROBLEM	25,000
LYNTON DRIVE	EXTEND RESIDENTS PARKING	11/12	0	0		EXTENSION OF BRI SCHEME	10,000

Bradford West Area Committee

TOLLER LANE / DUCKWORTH LANE	TRIEF KERBING	11/12	5	0	INTERNAL REQUEST, GUARDRAILING DAMAGE	15,000
WHEATLANDS CRESCENT / DRIVE / GROVE	EXTEND RESIDENTS PARKING	11/12	1	1	EXTENSION OF BRI SCHEME	10,000
SQUIRE LANE	PEDESTRIAN CROSSING + REVIEW WAITING RESTRICTIONS	15/16	5	2	REQUEST FROM BGG SCHOOL. CONCERNED ABOUT PUPIL SAFETY AND THE ONGOING PARKING ISSUES.	50000
LILYCROFT ROAD / WESTFIELD ROAD	PEDESTRIAN CROSSING	15/16	4	0	REQUEST FROM RESIDENT	50000



**APPENDIX 5**

**List of outstanding requests for Traffic Regulation Orders in Bradford West.**

<u>WARD / ROAD NAME</u>	<u>REQUEST</u>	<u>FINANCIAL YEAR REQUEST MADE</u>	<u>COMMENTS</u>
<u>CITY</u>			
Ronald Drive and surrounding streets	Removal of residents parking following closure of Grattan		Resident parking no longer needed as no longer a parking issue
Rand st and Alexander Street	Extend permit parking to 24/7		Cllr request. Clients and employees at local residents park on these roads
Grantham Place, Grantham Road, Retford Place	Add limited waiting to permit parking		Cllr request. Clients and employees at local residents park on these roads
Elizabeth Street Area	permit parking	2015/16	Petition 10/11, recent enquiry from resident, petition Oct 2016
St Margaret's Rd / Terr / Place	permit parking	2015/16	Requested by Cllr Azam
Back Waverley Terrace	open back road at Stratford Rd. close at Ivanhoe Rd	2016/17	requested by resident
Preston St Near Listerhills Rd	permit parking for residents on west side opposite HFT Learning	2016/17	requested by resident.
<u>CLAYTON</u>			
Green End	Waiting restrictions to improve access for bus services and general traffic	2016/17	WYCA & resident
<u>HEATON</u>			
Rossefield Road	one way road east bound	2014/15	Ongoing school problem, promoted before but no agreement to the direction of traffic
Frizinghall Station area	permit parking Highfield Rd, Salisbury Rd, Midland Rd etc.	2015/16	commuter parking requested by residents
<u>MANNINGHAM</u>			
32 Queens Road	DPPP TRO	2016/17	resident
28 Bishop Street	DPPP TRO	2016/17	resident
Wood Place	school time restrictions to protect access to flats and school	2016/17	resident
Mornington Villas	DYL to protect access to the rear of 235 Manningham Lane	2016/17	resident
Queens Road	DYL to protect access to back Queens Rd northern entrance	2016/17	resident
<u>THORNTON AND ALLERTON</u>			
Manscombe Road Area	20mph zone		Cllr and residents have requested this.
Fountain Street	One-way working	2016/17	request from residents and Councillor

<u>TOLLER</u>			
Hazel Hurst Brow Area	Permit Parking		Extention of BRI scheme requested by residents
Lingwood Road /Ave Area	Residents Permit Parking / waiting restrictions school times	2015/16	Request from resident. Hospital employees park in the area all day this is made worse at school opening and closing. Supported by Ward Members and Ward Officer.
Farcliffe Road Area	Permit Parking & short stay parking for Childrens centre	2015/16	Request from resident problems associated with local shops and employees and visitors to Farcliffe Children and Family Centre
Squire Lane	No Right Turn into Bradford Girls Grammar School	2015/16	Rquest from School. Parents waiting to turn right block Squire Lane
Girlington Road	limited waiting outside new shop units at No. 366	2015/16	Request from developer / owner supported by Cllr Engel
Bonn Road	Echelon parking to one side	2015/16	Requested by residents and local ward member
314 Kensington Street	DPPP TRO	2016/17	Requested by resident
Squire Lane	Review waiting restrictions in conjunction with resolving BRI parking issues in Lingwood Rd / Ave area	2016/17	Request from BGG school concerned about pupil safety and parking issues being compounded by school restricting access for parents.

## **Report of the Strategic Director, Place to the meeting of Bradford West Area Committee to be held on 5 July 2017**

**D**

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### **Subject:**

**YOUTH SERVICE – SERVICE CHANGES AND BUDGET 2017-18**

### **Summary statement:**

This report gives an update on changes to the Youth Service made in response to budget savings and staff re-structure and gives details of the budget for the Youth Service in 2017/18.

---

Steve Hartley  
Strategic Director  
Place

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**Portfolio:**  
**Neighbourhoods and Community Safety**

**Overview & Scrutiny Area:**  
**Children's Services**

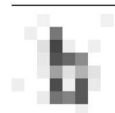


## 1. SUMMARY

- 1.1 This report gives an update on changes to the Youth Service made in response to budget savings and staff re-structure and gives details of the budget for the Youth Service in 2017/18.

## 2. BACKGROUND

- 2.1 The Bradford Council Youth Service is part of the wider Bradford District Youth Offer that aims to ensure the provision of a range of activities and services that take place in safe spaces, where young people can develop a sense of belonging, socialise with their peers and develop relationships with adults they can trust. It recognises that with the right supportive relationships, strong ambitions and good opportunities all young people can realise their potential and be positive and active members of society. A separate report on the District-wide Youth Offer and the detailed work of the Youth Service in each Area in relation to the Youth Offer is being presented to each Area Committee in September 2017.
- 2.2 Following Bradford Council's budget decisions approved on 25 February 2016 the Youth Service has had to make savings of £750,000 over the two years 2016-18. In order to ensure that these savings could be realised, the Youth Service undertook a number of budget saving measures which included discontinuing the support offered to Tier 1 NEET (Not in Education Employment or Training) young people which was transferred back to Children's Services (£200,000) and included in their new commission for the whole of the NEET service.
- 2.3 The measures have also involved the closure of the two Information Shops for Young People in the District (at Culture Fusion and Keighley Town Hall). Two Information officers were transferred to Customer Services and are now based at Britannia House and Keighley Town Hall and a Young People's Information and Advice 'App' has been developed. Youth Workers in the Area teams will be given training on the use of the App and they will continue to support young people in being able to access appropriate Information, Advice and Guidance in the most relevant and helpful way for each young person.
- 2.4 Following consultation with Trade Unions and staff senior Youth Worker (scale 20-23) numbers have been reduced from 6.5 to 2.5. Those senior workers who were not successful in securing a permanent post have been retained on a 12-month fixed term contract due to the extra funding secured from the Buddy contract (see para 2.9 below).
- 2.5 The Service anticipated having to make redundant full-time professionally qualified youth worker staff (scale 16-19) as part of the budget savings but due to voluntary redundancies and the successful award of a commission from the Bradford and Airedale Clinical Commissioning Groups (CCGs) we have been able to complete the restructure with no compulsory redundancies to Youth Workers on scale 16-19.
- 2.6 In line with the Executive and Full Council budget decisions staff have been allocated to each Area team according to youth population size rather than an equal



number for each Area. This has resulted in the following allocation of professionally qualified staff across the District:

	<i>Population Age 13-19yrs</i>	<i>Full-time equivalent staff allocation 2016-17</i>	<i>Full-time equivalent staff allocation 2017-18</i>
Bradford West	12,039	7	7.5
Bradford East	11,332	7	7.5
Bradford South	8,396	7	6.5
Keighley	7,439	7	6.5
Shipley	6,051	7	5
<i>Total</i>	45,257	35	34

2.7 Numbers of part-time staff have largely been protected at 2016 levels which enables the service to continue to offer a minimum of 18 open access sessions per Area per week.

2.8 The Service has developed a new Vision statement and set of Key Performance Indicators (KPIs) which it will be working to from April 2017. This new statement and indicators better reflect the current work and priorities of the Youth Service and are aligned to the five Key Elements of the Youth Offer. They are:

#### Vision Statement

The Youth Service works with partners to ensure that young people grow up healthy, happy, informed and aspiring; proud of who they are, where they come from, and actively involved in their community.

#### KPIs

<i>Youth Offer Element 1 – Information, Advice and Guidance</i> Increase the numbers of young people accessing IAG through digital media.
<i>Youth Offer Element 2 – Voice and influence</i> Increase the numbers of young people participating in Youth Voice opportunities at all levels.
<i>Youth Offer Element 3 – Open access</i> Deliver a diverse youth offer through working in partnership with the VCS and local communities.
<i>Youth Offer Element 4 - Targeted provision</i> Increase the number of specific interventions to address the needs of vulnerable young people.
<i>Youth Offer Element 5 - Active citizens and young people's contribution to community life</i> Increase the number of young people having a positive impact on their community. Support young people's learning potential to help raise aspiration.

Youth Service progress and performance reports to Area Committees from April 2018 will report under each of these new KPI headings.

2.9 Buddy support as part of Youth In Mind pilot

As part of a wider health service initiative called Youth In Mind, the CCGs are now



commissioning the Youth Service (via Creative Support) to deliver 'Buddy support' to support young people who have been assessed by the Child and Adolescent Mental Health Service (CAMHS) to have mental health issues. Since the start of April, Youth Workers have received on average 5 referrals, at any one point in time. Youth In Mind is part of the CCGs strategy to broaden support for young people with mental health issues within non medical/ specialist services. MYMUP online system is part of this offer, as well as WRAP (Wellness Recovery Action Plan) lead by Barnardos and a volunteering programme lead by Yorkshire Mentoring Service.

Youth Workers act as Buddies to the young people their role is to befriend them, support them using the Signs of Safety approach and navigate them to the various support opportunities available to them.

A joint Youth Service and CAMHS away day was held in April with staff and young people which introduced and explained the Buddy support to all Youth Workers. This was received very positively. Training is being provided to Youth Workers related to mental health, the use of the MYMUP online resource tool and the processes associated with the provision of this new service.

The following table is the allocation of young people referred to the Youth Service up to 20<sup>th</sup> June:

Area	Allocation
Bradford East	22
Bradford South	27
Bradford West	18
Keighley	25
Shipley	17

#### 2.10 Other work targeted at young people with specific needs CSE

The Youth Service continues to provide direct support to young people at risk of Child Sexual Exploitation. Over 60 young people identified as at risk by the CSE hub have been referred for one to one support. This support is provided by youth workers who support the young person to understand more about what makes them vulnerable. Over a number of sessions young people are able to build trust and learn different ways to stay safe and how they can build respectful and appropriate relationships with their peers. Young people have reported that as a result of the support they have received they feel safer, have a better support network and feel more connected to their local community. The Youth Service has also supported the development of a digital resource called 'Innocence or Ignorance' that helps young people to discuss issues relevant to CSE and grooming. The resource will be used throughout youth clubs and schools in Bradford to raise awareness and promote discussion.



## Early Help

The Youth Services has worked with the Early Help Teams throughout Bradford to support vulnerable young people. Through both the Gateway and Panel process Youth Workers have been able to offer support to over 20 young people for a wide range of issues including family breakdown, domestic violence, anger management, isolation, drug and alcohol and non attendance at school. As a result young people are supported at an early stage to address some of the root causes of issues affecting them. This has helped to prevent young people from becoming a child in need or a child at risk of harm and entering social care. The Youth Service has supported the Early Help teams to develop community based support for Families to help sustain change and support parents to overcome issues that affect the whole family.

### 2.11 Changing Places

Bradford Council has received funding from the central government Controlling Migration Fund to work with people from hard to reach and isolated communities with a focus on new migrant groups, for example people from EU countries especially focusing on the Slovakian Roma community, Polish and Romanian people. There will also be a focus on the refugee community from Syria and other African countries. £50,000 of this funding has been allocated to the Youth Service to deliver a comprehensive Youth Cohesion Programme enabling young people from these communities to become positive active citizens and role models for their communities.

### 2.12 Duke of Edinburgh (DofE) Award

DofE is no longer being delivered by the Youth Service as a District wide provision. It may still be offered in some Areas, as part of their particular Area Offer. Schools have significantly increased their DofE offer this year, many of the schools previously supported by the Council's DofE worker continue to ensure a good spread of DofE across the Bradford District. This suggests that the past Youth Service investment in DofE has left a long term legacy for the District.

## **3. OTHER CONSIDERATIONS**

- 3.1 A proportion of the Youth Service budget is held centrally to fund the Commissioner (Youth Provision) post and to co-ordinate the Youth Offer across the District. The Commissioner has significant involvement and a clear relationship with the delivery of Youth Work within the Area structures and, provides a key strategic link between Neighbourhoods and Children's Services. She also has a role in supporting and assisting Area-based delivery in neighbourhoods.
- 3.2 The Commissioner has also led on a number of District-wide initiatives and activities including the transfer of Youth Service buildings to community groups, the Youth Offer Working Group and some key 'Youth Voice' events, e.g. consultation on the Council's Budget, consultation for the Children's Trust Board, participation of young people in Overview & Scrutiny Committees, work on mental health services for young people and the development of the new Information and Advice 'App'.



She also organises young people's participation in 'Takeover Day' and other initiatives supported by the office of the Children's Commissioner for England.

#### **4. FINANCIAL & RESOURCE APPRAISAL**

4.1 As part of the Budget decisions taken by the Council for the financial years 2016-18 the Youth Service budget needed to find savings of £750,000 over the two years (see para. 2.2 – 2.12 above for details of how these savings have been implemented). This included a figure of £200,000 which was transferred to Children's Services to be included in their new commission for the whole of the NEET service. A breakdown of the 5 Area budgets and central costs for 2017-18 are contained in Appendix A.

#### **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

The implementation of the budget savings for the Youth Service is subject to the internal risk management plan of the Council and progress is reported to the Place Departmental Management Team on a monthly basis.

#### **6. LEGAL APPRAISAL**

The Council has a responsibility to co-ordinate and offer support for the Health and Well Being of Young People set down in Statutory Guidance issued in 2012. The duty is to secure equality of access for all young people to the positive, preventative and early help they need to improve their well-being. This includes youth work and other services and activities that:

- Connect young people with communities so they contribute to society including through volunteering and ensure they have a voice in decisions affecting them
- Offer young people opportunities in safe environments so they develop a sense of belonging, socialise safely with their peers, enjoy social mixing, experience time with older people and develop relationships with adults they trust
- Support the personal and social development of young people to build capabilities needed for learning, work and the transition to adulthood
- Improve young people's physical and mental health and emotional well-being;
- Help those at risk of dropping out of learning or not achieving their full potential to engage and attain in education or training; and
- Raise young people's aspirations, build resilience and informs their decisions – particularly to address risky behaviours

#### **7. OTHER IMPLICATIONS**

##### **7.1 EQUALITY & DIVERSITY**

The Youth Service as part of the Council's commitment to the District has a responsibility to ensure that the service is accessible to all young people and that participation in the service reflects this approach.

##### **7.2 SUSTAINABILITY IMPLICATIONS**

The Youth Service delivery enables local initiatives to be supported, encouraging groups and individuals to undertake activities that improve the social, economic and environmental well being of their communities.





### **7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

Greenhouse gas emissions and wider environmental impacts was a consideration of the Buildings Review.

### **7.4 COMMUNITY SAFETY IMPLICATIONS**

A number of youth projects are either directly or indirectly concerned with improving community safety within local communities. The increased involvement of young people in local decision making has the potential to improve community safety. The Youth Service plays a key role in ensuring that young people's voices are heard. The strengthened approach to the devolution of the Youth Service as will allow for:

- an increased sense of local democracy for both young people and communities
- young people to be more active in democratic, decision-making processes alongside their political representatives
- the voice and influence of young people to remain central, meaningful and paramount in identifying and addressing needs and issues in their communities
- the requirements of the localism/devolution agenda to be met effectively and efficiently

### **7.5 HUMAN RIGHTS ACT**

There are no direct Human Rights implications arising from the recommendations below.

### **7.6 TRADE UNION**

The specific budget proposals for 2017-18 included staff reductions which have been subject to consultation with the Trade Unions.

### **7.7 WARD IMPLICATIONS**

Youth Service projects and activities support young people and communities within all the Wards in the Area.

## **8. NOT FOR PUBLICATION DOCUMENTS**

None.

## **9. OPTIONS**

9.1 That Bradford West Area Committee adopts the recommendations outlined in this report.

9.2 That Bradford West Area Committee adopts the recommendations outlined in this report, with amendments.

9.3 That Bradford West Area Committee decides not to accept the recommendations outlined in this report.

## **10. RECOMMENDATIONS**



That the changes made to the Youth Service as detailed in this report and the budget for the Service for 2017-18 be noted.

## **11. APPENDICES**

11.1 Appendix A: Youth Service Budget 2017/18

## **12. BACKGROUND DOCUMENTS**

12.1 Recommendations from the Executive – Budget 2016/2017 and 2017/2018 - Document Q.



## Appendix A

### Youth Service Budget 2017-18

Full time staffing	East	South	West	Shipley	Keighley	Total Youth Service budget	Total sections
1 x Commissioner						£56,418	
Finance posts (0.4)						£11,000	
DoE transition						£8,000	
<b>District wide posts</b>							<b>£75,418</b>
<b>Area Staffing budgets</b>							
5 x Advanced Practitioners	£47,974	£47,974	£47,974	£47,974	£47,974	<b>£239,870</b>	
28 X Youth Workers 16-19 & 20-23	£261,000	£221,000	£261,000	£161,000	£221,000	<b>£1,125,000</b>	
<b>Total FTE staffing</b>	<b>£308,974</b>	<b>£268,974</b>	<b>£308,974</b>	<b>£208,974</b>	<b>£268,974</b>		<b>£1,364,870</b>
Staff numbers	7.5	6.5	7.5	5	6.5		
<b>Part time staffing</b>							
Part time/ casual/ extra hours	£110,000	£89,000	£110,000	£89,000	£89,000	<b>£487,000</b>	<b>£487,000</b>
Number of hours	144	108	144	108	108		
<b>Buildings</b>						<b>£190,000</b>	<b>£190,000</b>
<b>Administration</b>							
Expenses, DBS etc	£5,000	£5,000	£5,000	£5,000	£5,000	<b>£25,000</b>	<b>£25,000</b>
<b>Activities</b>							
YOF/Activity Funding/PAYP for the 5 Areas	£6,000	£6,000	£6,000	£6,000	£6,000	<b>£30,000</b>	
Communities Of Interest activities						<b>£6,000.00</b>	
Buddy costs £60 per young person						<b>£33,600.00</b>	
							<b>£69,600.00</b>
<b>Total</b>							<b>£2,211,888</b>
<b>AVAILABLE BUDGET</b>							
Budget available from Bradford Council							£1,920,000
Changing Places							£50,000
Buddy Service							£245,000
<b>Total budget available</b>							<b>£2,215,000</b>



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## **Report of the Strategic Director, Place to the meeting of Bradford West Area Committee to be held on 5 July 2017**

**E**

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### **Subject:**

**ANNUAL UPDATE ON ROAD SAFETY IN BRADFORD WEST**

### **Summary statement:**

This report seeks to update members on current casualty levels and trends in Bradford West and on the Road Safety education, training and publicity initiatives aimed at reducing these casualties.

---

Steve Hartley  
Strategic Director  
Place

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### **Portfolio:**

**Regeneration, Planning & Transport**

### **Overview & Scrutiny Area:**

**Environment and Waste Management**



## 1. SUMMARY

- 1.1 This report seeks to update members on current casualty levels and trends in Bradford West and on the Road Safety education, training and publicity initiatives aimed at reducing these casualties.

## 2. BACKGROUND

- 2.1 A report on proposals for the devolution of Road Safety funding was considered by the Bradford West Area Committee on 21 November 2012. At the meeting members resolved to support an evidence based approach to determine Road Safety priorities. It was also resolved to present an annual 'State of the Nation' style report detailing casualty numbers/trends and details of ongoing and proposed road safety education, training and publicity initiatives to the Area Committee.
- 2.2 The West Yorkshire Local Transport Plan set a target to reduce the number of fatal and serious road casualties in West Yorkshire by 50% by 2026. This reduction target uses the 2005 – 2009 average figure as a baseline. For the Bradford district this equates to a reduction from 248 to 124 casualties.
- 2.3 A 'Road Casualties' report is published annually. Based on Police Road Traffic Collision records the report identifies casualty reduction priorities for the District. This report takes into account the most recent full year data available, i.e. 2016, and trends in comparison to preceding years.
- 2.4 In 2016 there was an overall decrease in casualties in the Bradford District and the long term downward trend has been maintained. This mirrors the long term downward trend for West Yorkshire. Appendix 1 shows the present position for the Bradford District.
- 2.5 In Bradford West there was an overall increase in casualties but, as with the District, the long term trend is downward. Appendix 2 shows the present position for Bradford West.
- 2.6 Public Health (PH) now provides financial support for the Road Safety Team. An Inter Departmental Agreement has been agreed linking the Road Safety Team programme with PH outcomes which include; killed and serious injuries, hospital admissions caused by unintentional injury, infant mortality and mortality rate from causes considered preventable.
- 2.7 The Road Safety Team operates on a district-wide basis. Staff and financial resources are allocated to education, training and publicity programmes based on priorities identified for greatest impact on casualty reduction. Between August 2016 and July 2017 the team, which is now responsible for Bikeability cycling training, delivered the programmes set out in Appendix 3. These programmes are highlighted in the Bradford Metropolitan District Road Safety Plan, which is supported by the Area Committees.
- 2.8 Car occupants account for the highest number of casualties and are targeted



through publicity campaigns and enforcement. Education and training initiatives, delivered at local level, target the 0-19 age group through work with schools, other educational establishments, youth organisations, multi-agency partnerships and Area Coordinator teams.

### **3. OTHER CONSIDERATIONS**

#### **Engagement with schools**

- 3.1 The team provides a three tier district wide service. The first tier is where schools in the top eight wards with the highest child casualties are targeted. The second tier is the delivery of presentations by the team which are booked on a first come first served basis. The third tier is the provision of resources and information for all schools which does not need a road safety officer to deliver. Appendix 4 shows the first and second tier engagement with schools by ward, based on a two year rotation.

#### **Activities in Bradford West during 2016 - 2017**

- 3.2 In Bradford West activities in primary schools focused on pedestrian safety sessions, and there was a strong take up for the practical pedestrian training for Year 3. A number of schools also ran Bikeability courses. There was also a good take up of Theatre in Education performances by secondary schools for Year 7 which addressed pedestrian safety.
- 3.3 In 2017 - 2018 the team, will continue to address key issues in Bradford West identified from the Annual Road Casualties Report, through the activities outlined in Appendix 3.
- 3.4 Given the relatively small data set for user and demographic groups for individual constituencies, district wide casualty data is more generally used to inform some intervention priorities.
- 3.5 The West Yorkshire Safer Roads Delivery Group, which comprises of Road Safety Officers from each district, the police and Fire and Rescue, delivers regional road safety campaigns which are data led. Analysis of casualties and causation factors has continued to highlight the vulnerability of 9 -12 year old pedestrians with failure to look properly being a major contributory factor. This was addressed through Theatre in Education targeting year 7 students.
- 3.6 A Project Officer, jointly funded by the West Yorkshire Local Authorities operated at West Yorkshire level in 2016 to address cycling and motorcycling issues. The officer's activities are outlined in Appendix 3.

#### **Safer Roads schemes**

- 3.7 The Traffic & Highways Area Teams deliver a programme of Safer Roads engineering measures such as traffic calming, pedestrian and cycle facilities, speed



limit reductions and parking management. These schemes are funded through the Single Transport Plan and are largely evidence-based to ensure best value in terms of casualty reduction. The Safer Roads schemes programmes are the subject of separate reports to the Area Committees.

#### **4. FINANCIAL & RESOURCE APPRAISAL**

- 4.1 The Road Safety budget allocation for education, training and publicity resources for 2017/18 is £33,700. This also covers contributions to wider West Yorkshire and Yorkshire and Humber campaigns and initiatives that have an impact on the Bradford District.

#### **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

- 5.1 Budget spend on Road Safety is currently prioritised against overall district casualty reduction priorities which are based on analysis of statistical data relating to road casualties. This analysis, underpinned by the District Road Safety Plan priorities, is used to establish key themes of a district-based approach for the following 12 month period. It is anticipated that a failure to maintain this approach would have a detrimental effect on future casualty prevention/reduction.
- 5.2 Without continued strategic use of resources the ability of the Council to achieve value for money through procurement savings as well as participating in partnership working on West Yorkshire and Yorkshire and Humber campaigns, initiatives and events would be at risk.

#### **6. LEGAL APPRAISAL**

- 6.1 The ongoing activities of the Road Safety team contribute to the Council's duties under the Road Traffic Act 1988.

#### **7. OTHER IMPLICATIONS**

##### **7.1 EQUALITY & DIVERSITY**

The Road Safety Team provides a diverse range of road safety programmes and activities that engage with individuals from across the Bradford West area.

##### **7.2 SUSTAINABILITY IMPLICATIONS**

Improvements in road safety conditions encourage a shift to more sustainable transport modes.

##### **7.3 GREENHOUSE GAS EMISSIONS IMPACTS**

Any increases in walking, cycling or public transport use encouraged by road safety improvements would have a positive impact on reducing Greenhouse Gas emissions.





#### 7.4 **COMMUNITY SAFETY IMPLICATIONS**

The work of the Road Safety team contributes towards improving community safety in the following areas:

- Drivers and passengers – speed, seatbelt wearing
- Pedestrian safety
- Vulnerable road users: children, cyclists; and motorcyclists
- Safety around schools

#### 7.5 **HUMAN RIGHTS ACT**

None

#### 7.6 **TRADE UNION**

None

#### 7.7 **WARD IMPLICATIONS**

The information in this report is relevant to all wards.

#### 7.8 **AREA COMMITTEE ACTION PLAN IMPLICATIONS**

Road Safety Team activities contribute to the Safer Communities priorities within the Bradford West Ward Plans. Through education, training, publicity and partnership working with other agencies and local people, the Road Safety Team address driving, speeding and parking issues particularly around schools and places of worship.

### 8. **NOT FOR PUBLICATION DOCUMENTS**

8.1 None

### 9. **OPTIONS**

9.1 That the Bradford West Area Committee identifies additional priority areas that could be addressed by the Road Safety team as part of their annual programme.

### 10. **RECOMMENDATIONS**

10.1 That the Bradford West Area Committee notes the information in respect of casualty trends and Road Safety activities in Bradford West.

10.2 That the Bradford West Area Committee continues to support the evidence based approach to determine Road Safety priorities.



**11. APPENDICES**

- 11.1 Appendix 1 – Road Casualties Bradford District 2011 to 2016
- 11.2 Appendix 2 – Road Casualties Area Committee: Bradford West 2011 to 2016
- 11.3 Appendix 3 - Road Safety Education Training and Publicity Programmes
- 11.4 Appendix 4 – Engagement with schools by ward

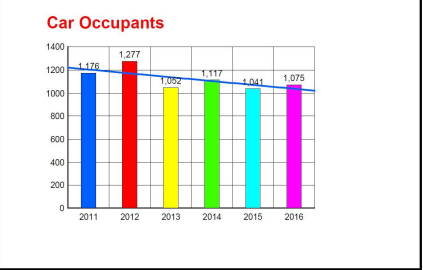
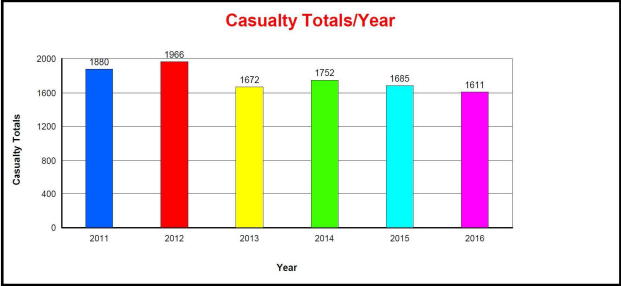
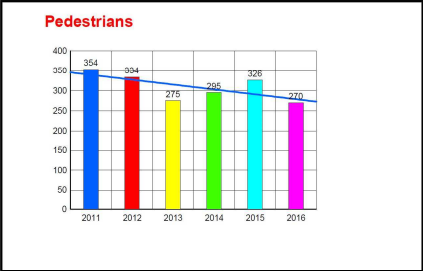
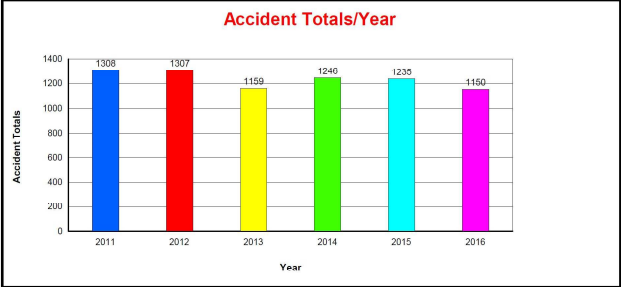
**12. BACKGROUND DOCUMENTS**

- 12.1 Devolution Report



APPENDIX 1

Bradford @2011-2016 (run on 02.05.2017)  
 Accident Year BETWEEN 2011 AND 2016 AND Local Authority = E08000032



Casualty Data

Acc	2011	2012	2013	2014	2015	2016	Total
Fatal	12	13	10	14	7	7	63
Serious	197	193	168	174	169	155	1056
Slight	1099	1101	981	1058	1059	988	6286
Damage	0	0	0	0	0	0	0
<b>Total</b>	<b>1308</b>	<b>1307</b>	<b>1159</b>	<b>1246</b>	<b>1235</b>	<b>1150</b>	<b>7405</b>

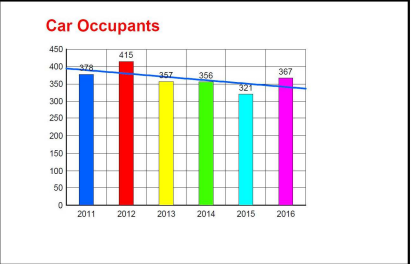
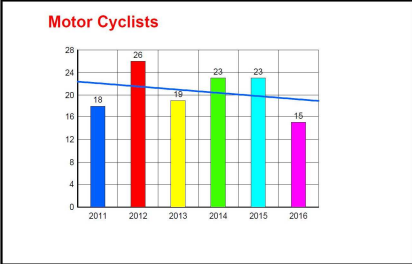
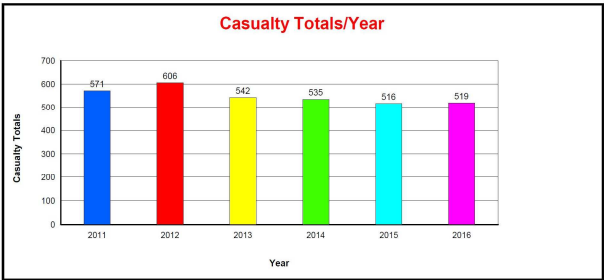
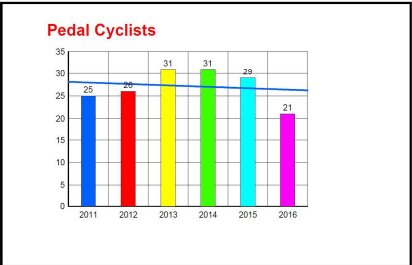
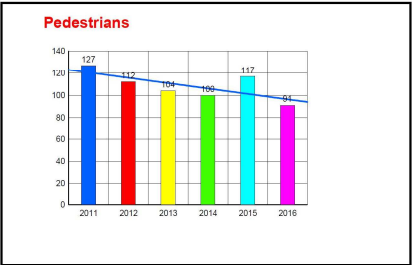
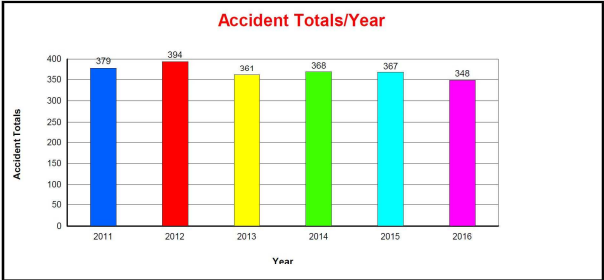
  

Cas	2011	2012	2013	2014	2015	2016	Total
Fatal	12	15	13	15	7	8	70
Serious	204	206	177	190	181	170	1128
Slight	1664	1745	1482	1547	1497	1433	9368
<b>Total</b>	<b>1880</b>	<b>1966</b>	<b>1672</b>	<b>1752</b>	<b>1685</b>	<b>1611</b>	<b>10566</b>



APPENDIX 2

Bradford West Const. RTC between 2011 and 2016. Run on 02.05.2017  
 Accident Year BETWEEN 2011 AND 2016



Casualty Data

Acc	2011	2012	2013	2014	2015	2016	Total
Fatal	2	2	4	3	1	2	14
Serious	59	45	41	33	37	43	258
Slight	318	347	316	332	329	303	1945
Damage	0	0	0	0	0	0	0
<b>Total</b>	<b>379</b>	<b>394</b>	<b>361</b>	<b>368</b>	<b>367</b>	<b>348</b>	<b>2217</b>

Cas	2011	2012	2013	2014	2015	2016	Total
Fatal	2	2	6	4	1	2	17
Serious	59	48	43	35	37	52	274
Slight	510	556	493	496	478	465	2998
<b>Total</b>	<b>571</b>	<b>606</b>	<b>542</b>	<b>535</b>	<b>516</b>	<b>519</b>	<b>3289</b>



## APPENDIX 3

### ROAD SAFETY EDUCATION TRAINING AND PUBLICITY PROGRAMMES

#### Resources

- Starting School and Transition
- School Gate Parking information, banners and boards
- Be Bright Be Seen (Early years centres, schools, Mosques and Madrassas)
- Getting around safely **In the car** – Annual circulation through schools
- Getting around safely **together** road safety book - Annual circulation through Health Visitors
- Information for Mosques and Madrassas

#### Early Years and Primary School

- Childrens Centres/Nursery/Reception – Getting around safely **together** story
- Childrens Centres/Nursery/Reception – Getting around safely **In the car** story and Role Play
- Year 1 and 2 – Role Play
- Year 3 – Pedestrian Training – Practical on road skills
- Year 3 and 4 – Role Play 'It's Your Choice (pedestrian safety )
- Year 5 and 6 – Charlie's Accident
- In Car Safety – Years 1 - 6
- Cycling skills and Bikeability training
- Parent/Carer Sessions
- Car Seat Checks and information sessions

#### Secondary School

- Year 7 – Theatre in Education (Pedestrian Distractions)
- Year 12/13 – First Car Resource

#### Publicity

Drivers, passengers, adult cyclists, motorcyclists and pedestrians are targeted through publicity activities. Press releases, tweets, advertising on buses, radio, JC Decaux boards, and leaflets are used to put out key messages related to seat belt wearing, speed, the use of mobile phones, drink and drug driving, distractions and awareness of other road users.

The team work with the other West Yorkshire and Yorkshire and Humber authorities on publicity campaigns and support the Governments 'Think' campaigns.

**'Failure to Look'** - targets all road users and is an ongoing campaign from the West Yorkshire Safer Roads Delivery Group encouraging all road users to share the roads safely and to look out for each other.



## West Yorkshire Project Officer Activity

The Safer Roads Group Project Officer attended a number of events, and developed resources to promote road safety among cyclist and motorcyclists.

Street media and bus backs have been used to promote a cyclist specific **LOOK OUT** campaign. The 27 sites and 20 bus routes chosen for the campaign were data led.

**Radio Adverts** were used to inform drivers about cyclists' road position and to target drivers crossing cycle lanes, asking them to look out for cyclists, especially in slow moving traffic.

A **Cycling Tips** campaign in areas with the highest number of cyclist casualties, based on the casualty's home address, promoted key messages on road positioning, junctions and advanced stop lanes with cyclists and drivers.

The project officer has worked closely with the **City Connect** team on the delivery of their communications and engagement strategy. Key aspects of which were the promotion of the route and informing users and drivers on how to navigate it safely.

The **Cycle Yorkshire** Ride the routes app was updated with the 2016 routes. As part of the update the app has been moved onto a website <http://www.ridetheroutes.co.uk/>

## National and Local Partnership Events and Initiatives

- Child Safety Week
- Brake Road Safety Week
- Stay Safe
- Positive Lifestyle
- Summer Holiday Programmes
- Area Coordinator Team Initiatives
- Multi Agency Events and Health Fairs
- Drivers Awareness Courses
- NHS Wheelchair Tests
- Car Seat Training Sessions



## APPENDIX 4

## Engagement with schools by ward 2015 – 17

Black Text - Schools participating in sessions offered

Red Text - Priority Schools not participating in sessions offered

Blue Text - Other schools not participating in sessions offered

<b>1</b>	<b>CITY (West)</b> All Saints CE PS, Copthorne PS, Farnham PS, Horton Grange PS, Princeville PS, St William's RC PS, St Joseph's RC PS, Princeville CC, <b>Dixons Music PS</b> , <b>Dixons Trinity Academy</b> , Dixons McMillan Academy
<b>2</b>	<b>BRADFORD MOOR (East)</b> Dixons Marchbank Academy, Killinghall PS, St Mary's & St Peter's Catholic, Thornbury PS, Lapage PS, Delius Special, Feversham PS, Laisterdyke Business & Enterprise College
<b>3</b>	<b>MANNINGHAM (West)</b> Abbey Green Nursery & Children's Centre, Midland Road Nursery & Children's Centre, Atlas PS, Green Lane PS, Iqra PS, Miriam Lord PS, Dixons Manningham Primary Academy, Westbourne PS, Rainbow PS, St Joseph's Catholic College, Oasis Academy Lister Park, <b>Bradford Grammar</b>
<b>4</b>	<b>LITTLE HORTON (East)</b> Bankfoot PS, Newby PS, Horton Park PS, Marshfield PS, St Stephen's CE PS, Bowling Park (New Cross St) Crystal Gardens (Greave St), <b>Eternal Light</b> , <b>The Fountain</b> , Canterbury Nursery School & CC, Burnett Field's CC, <b>Dixons City Academy</b>
<b>5</b>	<b>BOLTON AND UNDERCLIFFE (East)</b> Wellington PS, Swain House PS, Grove House PS, Poplars Farm PS, Peel Park PS, St Francis RC PS, Hanson Upper, Feversham College
<b>6</b>	<b>BOWLING AND BARKEREND (East)</b> Bowling Park (Usher St) PS, Byron PS, Barkerend PS, Lower Fields PS, Carlton Bolling College, <b>Olive</b> , Bradford Academy, Barkerend CC, Fearnville PS, Westminster CE PS, Oastler Special, <b>The Children's Place Day Nursery</b> , Bradford Forster Academy
<b>7</b>	<b>TOLLER (West)</b> Lilycroft Nursery, Girlington PS, Lilycroft PS, Lister PS, Margaret McMillan PS, St Cuthbert & The First Martyr's Catholic PS, St Philip's CE PS, Whetley PS, St Edmunds Nursery & Children's Centre, <b>Farcliffe &amp; Lilycroft Children &amp; Family Centre</b>
<b>8</b>	<b>KEIGHLEY CENTRAL (Keighley)</b> Eastwood PS, Holycroft PS, Keighley St Andrew's CE PS, St Anne's RC PS, St Joseph's RC PS, Victoria PS, The Holy Family Catholic, University Academy Keighley, <b>Keighley College</b>
<b>9</b>	<b>GREAT HORTON (South)</b> Brackenhill PS, Hollingwood PS, Lidget Green PS, Southmere PS, St Oswald's CE PS, Grange Technology College, Southfield Grange (Specialist), Dixons Kings Academy
<b>10</b>	<b>TONG (South)</b> Carrwood PS, Knowleswood PS, Newhall PS, Ryecroft PS, St Columba's RC PS, St John's CE PS, Woodlands CE PS, Tong High
<b>11</b>	<b>WIBSEY (South)</b> St Matthew's CE PS, St Paul's CE PS, St Winefride's RC PS, Wibsey PS
<b>12</b>	<b>HEATON (West)</b> Frizinghall PS, Heaton PS, Heaton St Barnabas CE PS, Lady Royd Prep School, Bradford Girls Grammar (KS1&2), Bradford Girls Grammar (KS3&4), Beckfoot Upper Heaton (Belle Vue Boys), Belle Vue Girls, St Bede's Catholic Grammar, <b>The Children's Place Day Nursery Heaton</b>
<b>13</b>	<b>ROYDS (South)</b>



Bradford West Area Committee

	Farfield PS, Hill Top CE PS, Reevy Hill PS, Woodside PS, Buttershaw Business & Enterprise College
<b>14</b>	<b>ECCLESHILL (East)</b> Holybrook PS, <a href="#">Our Lady &amp; St Brendan's RC PS</a> , St Luke's CE PS, Fagley PS, St Clare's RC PS, Fagley CC, <a href="#">Gateway CC</a>
<b>15</b>	<b>WINDHILL &amp; WROSE (Shipley)</b> High Craggs PS, Low Ash PS, Christchurch Academy, Owllet Children & Family Centre, Bradford Christian School, St Anthony's RC PS
<b>16</b>	<b>BINGLEY RURAL (Shipley)</b> Cottingley Village PS , Cullingworth Village PS, Denholme PS , Harden PS, Wilsden PS, Beckfoot, Samuel Lister, Parkside
	<b>THORNTON &amp; ALLERTON (West)</b> Allerton PS, Keelham PS, <a href="#">Ley Top PS</a> , Sandy Lane PS, St James' Church PS, St Matthew's RC PS, Thornton PS, Thornton Grammar
	<b>WYKE (South)</b> Low Moor CE PS, Shirley Manor PS, Worthinghead PS, Appleton Academy (Primary), Appleton Academy (Secondary), <a href="#">Wyke Children's Centre</a>
<b>19</b>	<b>IDLE AND THACKLEY (East)</b> <a href="#">Greengates PS</a> , Parkland PS, Thorpe PS, Thackley PS, Blakehill PS, Idle CE PS, Immanuel College, Parkland CC
<b>20</b>	<b>KEIGHLEY WEST (Keighley)</b> Ingrow PS, Laycock PS, Merlin Top PS, Nessfield PS, Our Lady of Victories RC PS, Worth Valley PS, <a href="#">Rainbow CC</a> , Oakbank
<b>21</b>	<b>QUEENSBURY (South)</b> Foxhill PS, Home Farm PS, Russell Hall PS, Shibden Head PS, St John the Evangelist RC PS, Stocks Lane PS, Queensbury
<b>22</b>	<b>SHIPLEY (Shipley)</b> Hirst Wood Nursery, Glenaire PS, Saltaire PS, Shipley CE PS, <a href="#">St Walburgas RC PS</a> , Wycliffe CE PS, Titus Salt
<b>23</b>	<b>CLAYTON AND FAIRWEATHER GREEN (West)</b> Clayton CE PS, Clayton Village PS, Crossley Hall PS, St Anthony's RC PS, Dixons Allerton Academy
	<b>BINGLEY (Shipley)</b> Crossflatts PS, <a href="#">Eldwick PS</a> , <a href="#">Myrtle Park PS</a> , Priestthorpe PS, St Joseph's RC PS, Trinity All Saints CE PS, Bingley Grammar
	<b>ILKLEY (Keighley)</b> All Saints CE PS, Ashlands PS, Ben Rhydding PS, <a href="#">The Sacred Heart RC PS</a> , Ghyll Royd, <a href="#">Ilkley Grammar</a>
	<b>KEIGHLEY EAST (Keighley)</b> Strong Close Nursery &CC, East Morton CE PS, <a href="#">Long Lee PS</a> , Parkwood PS, Riddlesden St Mary's CE PS
<b>27</b>	<b>CRAVEN (Keighley)</b> Addingham PS, Aire View Infant, Eastburn J&I, Hothfield Junior, Steeton PS, <a href="#">Daisy Chain CC</a>
	<b>WHARFEDALE (Shipley)</b> Burley & Woodhead CE PS, Burley Oaks PS, Menston PS
<b>29</b>	<b>BILDON (Shipley)</b> Baildon CE PS, Hoyle Court PS, Sandal PS
	<b>WORTH VALLEY (Keighley)</b> Haworth PS, Lees PS, Oldfield PS, Oxenhope CE PS, Stanbury PS, Oakworth PS





## **Report of the Strategic Director of Corporate Services to the meeting of Bradford West Area Committee to be held on to be held on 5<sup>th</sup> July 2017 at 6pm in Committee Room 1 at City Hall**

**F**

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### **Subject:**

**NOMINATION TO LIST PROPERTY AS AN ASSET OF COMMUNITY VALUE - 91  
SAFFRON DRIVE, ALLERTON, BRADFORD**

### **Summary statement:**

The Council has received a nomination to list an asset known as - 91 Saffron Drive, Allerton, and Bradford as an Asset of Community Value under the Localism Act 2011. This report considers whether the nomination and nominated asset meet the Asset of Community Value criteria set out in the Localism Act and contains a recommendation as to whether or not the nominations should be approved.

---

### **Portfolio:**

Stuart McKinnon-Evans  
Strategic Director of Corporate  
Services

Report Contact: Stephanie Moore,  
Estate Manager  
Phone: (01274) 432256  
E-mail: [steph.moore@bradford.gov.uk](mailto:steph.moore@bradford.gov.uk)

### **Overview & Scrutiny Area:**



## 1. SUMMARY

- 1.1 The Council has received a nomination to list the asset known as 91 Saffron Drive, Allerton, and Bradford as an Asset of Community Value under the Localism Act 2011. This report considers whether the nomination and nominated asset meets the Asset of Community Value Criteria set out in the Localism Act and contains recommendations as to whether or not the nominations should be approved.

## 2. BACKGROUND

- 2.1 The Community Right to Bid provisions of the Localism Act 2011 came into effect on 21<sup>st</sup> September 2012. The purpose of the provisions is to allow communities time to prepare bids for land and property assessed as being of benefit to the community when those assets come up for disposal.

## 3. OTHER CONSIDERATIONS

### 3.1 Section 88 Localism Act 2011 states **Assets of Community Value**

(1) For the purposes of this Chapter but subject to regulations under subsection (3), a building or

Other land in a local authority's area is land of community value if in the opinion of the authority—

(a) an actual current use of the building or other land that is not an ancillary use furthers the social wellbeing or social interests of the local community, and

(b) it is realistic to think that there can continue to be non-ancillary use of the building or other land which will further (whether or not in the same way) the social wellbeing or social interests of the local community.

(2) For the purposes of this Chapter but subject to regulations under subsection (3), a building or other land in a local authority's area that is not land of community value as a result of subsection (1) is land of community value if in the opinion of the local authority—

(a) there is a time in the recent past when an actual use of the building or other land that was not an ancillary use furthered the social wellbeing or interests of the local community, and

(b) it is realistic to think that there is a time in the next five years when there could be non-ancillary use of the building or other land that would further (whether or not in the same way as before) the social wellbeing or social interests of the local community.

(3) (4) (5) (exclusion of certain land and buildings as assets of community value by regulations i.e. residential buildings and associated land)

(6) In this section—

“legislation” means—

(a) an Act, or

(b) a Measure or Act of the National Assembly for Wales;

“social interests” includes (in particular) each of the following—

(a) cultural interests;

(b) recreational interests;

(c) sporting interests;

“statutory provision” means a provision of—



- (a) legislation, or
- (b) an instrument made under legislation.

### 3.2 The Community Right to Bid

3.2.1 Local community groups and parish councils are able to nominate privately and publicly owned land and property for inclusion on a list of assets of community value. The list is maintained by the Council which is also responsible for managing the process for determining whether a nomination of a property as an asset of community value is successful. At its meeting of 6<sup>th</sup> November 2012 the Executive resolved that the determination of nominations be devolved to Area Committee.

3.2.2 The listing of land or property as an Asset of Community Value has the effect of preventing owners from disposing of their listed property without first notifying the Council of their intention to sell. The notification of intention to sell triggers a six week moratorium on disposal during which local community groups and parish councils are able to express an interest in bidding for the property. If no expressions of interest are received the owner is free to dispose of his property at the end of the six week period. If an expression of interest is received the initial six week moratorium extends to six months to allow community groups and parish councils to prepare to bid for the property or to negotiate with the property owner. At the end of the six month period the property is removed from the list and the owner is able to sell the property to who ever he wants and by whatever means he wishes.

3.2.3 The Community Right to Bid provisions **do not**:

- Give community groups or parish councils a right of first refusal when listed land and buildings come up for sale.
- Give community groups or a parish council the right to purchase land and property listed as assets of community value at a reduced price i.e. less than market value.
- Compel a property owner to sell to a community group or parish council. Once the procedures set out in the Act are complied with property owners are free to sell their property to whomever they wish.
- Restrict how a property owner can use their property.

### 3.3 Definition of an Asset of Community Value

3.3.1 The Act provides that land or property falls within the definition of asset of community value where its current primary use furthers the social wellbeing or social interests of the local community, **and** where it is realistic to think that this use will continue. Social interests include culture, recreation and sport. A property will also qualify when its main use in the recent past meets the definition, **and** it is realistic to think that its use may again fall within the definition of social well being or interest within the next five years (whether or not in the same way as before).



3.3.2 Social interests include a) cultural interests; b) recreational interests; c) sporting interests. Wellbeing is the things that people value in their life that contributes to them reaching their potential (economic, social or environmental).

3.3.3 The Act sets out details of certain types of land and property which are exempt from the Community Right to Bid provisions.

### **3.4 Who can nominate an asset to be listed?**

3.4.1 Nominations to list an asset as being of community value can be made by;

- A local voluntary or community group that is [incorporated](#) – this means it has a separate legal status from its members
- A local voluntary or community group that is [not incorporated](#) but has at least 21 members who appear on the electoral roll within CBMDC or a neighbouring authority.
- A parish council
- Neighboring parish councils – if a parish council borders an unparished area it may nominate asset within that area.
- Community interest groups with a local connection which has one of the following structures:
  - a) A charity
  - b) A community interest company
  - c) A company limited by guarantee that is non profit distributing
  - d) An industrial provident society that is none profit distributing.

For a local group to be able to nominate it must be able to demonstrate that its activities are wholly or partly concerned with the local authority area within which the asset is located or with a neighbouring authority (which shares a boundary with Bradford).

### **3.5 The Nomination**

3.5.1 The nomination applications are included at Appendix 1.

3.5.2 Officers have assessed the nominations and have found that:



Criteria	Finding	Comment	Criteria met?
The nominator eligible to nominate Assets of Community Value?	Yes		Yes
Is the nominated asset exempt from listing?	No		Yes
The land and buildings are in actual use (or in the recent past) to further the social well-being or social interests of the local community (as defined by the Localism Act 2011) and this use is not ancillary.	No  The use was not for cultural recreational or sporting interests.	The property was sold by the Council to Barnardo's in December 1991 who covenanted to "erect and complete on the said land a building or buildings fit for occupation and use as a community project office base together with the usual outbuildings ancillary thereto". The premises operated as "Allergrange Community Centre" and were used primarily for education and training for young people but were sold in July 2016.	No
It is realistic to think that the assets may be used in a way which will further the social well-being and social interests of the community within the next 5 years?	No	The property is currently boarded up and not being used. However application for change of use from community centre to place of worship was granted on 22 <sup>nd</sup> February 2017. Application has been made to Building Control for internal alterations which have a "building work started" status.	No



3.5.3 Accordingly, Council's Officers have assessed that the criteria for listing have not been met and recommend that the asset is not listed as an Asset of Community Value.

#### **4. OTHER CONSIDERATIONS**

4.1 Property owners (but not occupiers) may appeal against the Council's decision to list their property as an asset of community value. In the first instance the property owner should ask the Council to review its decision. If the Council upholds its decision to list, the owner may appeal to the First Tier Tribunal.

4.2 There is no provision within the Act for nominators to challenge a decision not to list a property or decision to remove a property from the list following a review. However, the Council will be required to provide nominators with reasons why their application is unsuccessful or why a property has been removed from the list.

4.3 As mentioned at 3.2.3 above the listing of land or property as an Asset of Community Value does not prevent a land owner from changing the use of the listed asset. The Act provides that a listed asset can be removed from the list if the nature of the asset changes so that it is unrealistic to expect it to be used for social, sporting, environmental benefits in the near future. An example of substantial change would be the progression of development works.

4.4 The listing of an asset is not retrospective and has no effect on binding agreements for sale already in place at the date of listing.

#### **5. FINANCIAL & RESOURCE APPRAISAL**

A property owner has a right to compensation for losses incurred as a result of listing.

#### **6. RISK MANAGEMENT AND GOVERNANCE ISSUES**

None

#### **7. LEGAL APPRAISAL**

Land or property may only be listed as an Asset of Community Value where it meets the criteria and definitions set out in section 88 of the Localism Act 2011.

Property owners may appeal against the decision to list their property as an Asset of Community Value. In the first instance the decision to list the property will be subject to internal review within the Council. If the Council upholds the decision to list, the owner may appeal to the First Tier Tribunal.

An appeal against the Council's decision not to list is by way of judicial review.

In this case given the definition of "social interest" a conclusion has been reached



that the former use and likely future use of the asset does not fall within the definition of “furthering the social well being or social interests of the local community” by way of cultural, recreational or sporting interests.

The proposed future use is for worship (which is likely to be in excess of 5 years if not longer).

Given the background circumstances of this application the asset does not appear to be capable of being lawfully listed.

## **8. OTHER IMPLICATIONS**

### **8.1 EQUALITY & DIVERSITY**

None

### **8.2 SUSTAINABILITY IMPLICATIONS**

None

### **8.3 GREENHOUSE GAS EMISSIONS IMPACTS**

None

### **8.4 COMMUNITY SAFETY IMPLICATIONS**

None

### **8.5 HUMAN RIGHTS ACT**

None

### **8.6 TRADE UNION**

None

### **8.7 WARD IMPLICATIONS**

None

### **8.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS (For reports to Area Committees only)**

None



**9. NOT FOR PUBLICATION DOCUMENTS**

None.

**10. OPTIONS**

10.1 The only lawful option is as set out in the recommendation below.

**11. RECOMMENDATIONS**

That the nomination of the property known as 91 Saffron Drive, Allerton, Bradford as an Asset of Community Value is rejected.

**12. APPENDICES**

Appendix 1 - Nomination forms and Plans

**13. BACKGROUND DOCUMENTS**

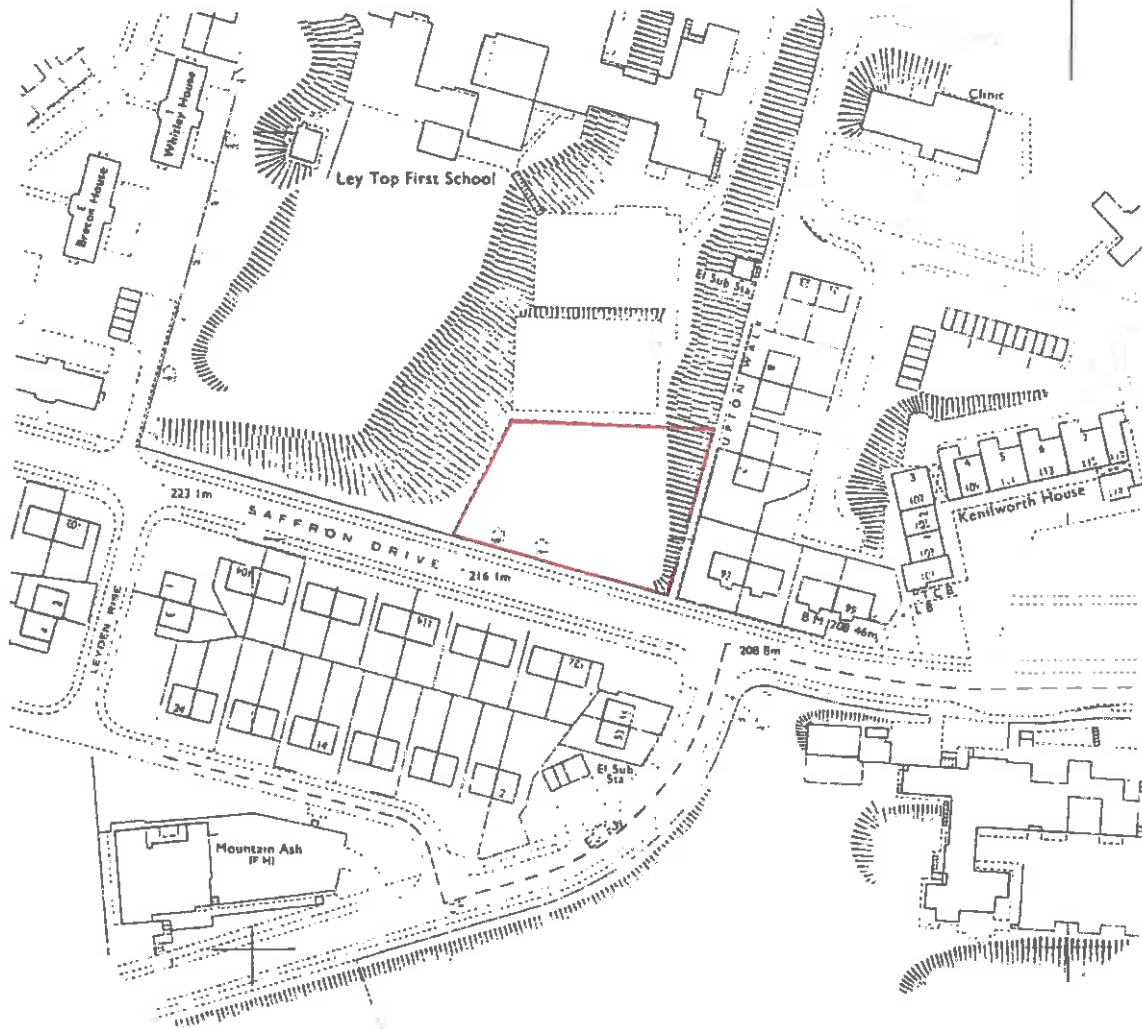
Report to the Executive meeting of 6<sup>th</sup> November 2012; The Localism Act 2011 – The Community Right to Bid.





<b>HM LAND REGISTRY</b>		<b>TITLE NUMBER</b>	
		<b>WYK 504129</b>	
<b>ORDNANCE SURVEY PLAN REFERENCE</b>	<b>SE 1133</b>	<b>SECTION</b>	<b>Scale 1/1250</b>
<b>COUNTY WEST YORKSHIRE</b>		<b>DISTRICT BRADFORD</b>	
			<b>© Crown copyright 1992</b>

The boundaries shown by dotted lines have been plotted from the plans on the deeds. The title plan may be updated from later survey information



13 PLAN  
*[Signature]*  
 03/12

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